

STATE OF NEVADA COMMISSION ON ETHICS <u>http://ethics.nv.gov</u>

#### MINUTES of the meeting of the NEVADA COMMISSION ON ETHICS; NEVADA COMMISSION ON ETHICS' LEGISLATIVE SUBCOMMITTEE; and NEVADA COMMISSION ON ETHICS' PERSONNEL MANUAL SUBCOMMITTEE

#### March 20, 2013

These minutes constitute a summary of the above proceedings of the Nevada Commission on Ethics and its Subcommittees. The Commission on Ethics held public meetings on Wednesday, March 20, 2013, beginning at 9:00 a.m. at the following locations:

#### Office of the Attorney General 100 North Carson Street Mock Court Room Carson City, Nevada 89701

and via video-conference to:

#### Grant Sawyer State Building 555 E. Washington Avenue Attorney General Conference Room, Suite 4500 Las Vegas, Nevada 89101

#### MEETING OF THE NEVADA COMMISSION ON ETHICS' LEGISLATIVE SUBCOMMITTEE

#### 1. Call to Order and Roll Call.

Chairman of this Subcommittee Gregory J. Gale called the meeting to order and introduced the subcommittee members at 9:00 a.m. on Wednesday, March 20, 2013.

Present at the Carson City Location were Commissioners Paul H. Lamboley, Esq., Cheryl A. Lau, Esq., Executive Director Caren Cafferata-Jenkins, Esq., Commission Counsel Yvonne Nevarez-Goodson, Esq. and Executive Assistant Valerie Carter. Present at the Las Vegas location were Commissioners Gregory J. Gale and Keith A. Weaver, Esq., and Senior Investigator Michael E. Lawrence. Commissioner James M. Shaw was also present in Carson City, but did not participate in the meeting.

#### 2. Open Session for Public Comment.

No public comment.

#### 3. <u>Work Session: Discussion and possible action regarding S.B. 228 and other measures</u> to be considered in the 2013 Legislative Session.

Executive Director Caren Cafferata-Jenkins, Esq. gave an overview of each of the proposed amendments to S.B. 228 which the Subcommittee had discussed at its previous meeting held March 15, 2013. She discussed the presentation of S.B. 228 and the Commission's proposed amendments before the Senate Committee on Legislative Operations and Elections. She discussed some of the amendments that were proposed and presented to the Senate Committee by outside agencies and individuals regarding S.B. 228. Executive Director Cafferata-Jenkins stated that she will be producing a "mockup" pursuant to the Senate Committee's request, which will include the prior proposed amendments and any additional changes the Legislative Subcommittee agrees on at this meeting. (See exhibit 1 for final amendments.) She believes the final mockup will combine our amendments, along with those proposed amendments from the Secretary of State's office and the City of Reno, and will clear up any confusion within the Senate Committee.

The Legislative Subcommittee discussed the amendments to S.B. 228 submitted to the Senate Committee by Incline Village resident Aaron Katz. A discussion ensued regarding these amendments. Executive Director Cafferata-Jenkins reminded the Subcommittee that Mr. Katz said that 3 out of 5 of his concerns were addressed at the hearing before the Senate Committee. However, the Subcommittee ultimately decided that it will not support Mr. Katz's additional amendments, as they are outside of the current scope of what the Commission is trying to accomplish.

The Legislative Subcommittee also addressed Senator Hardy's Bill, S.B. 283 and its impact on the Commission. A lengthy discussion ensued regarding the language in the bill. The Subcommittee ultimately decided the Commission should not actively support or oppose S.B. 283, but that Executive Director Cafferata-Jenkins can offer the Commission's concerns regarding the language to Senator Hardy, if he is willing to consider the Commission's view.

#### 4. Open Session for Public Comment.

No public comment.

#### 5. Adjournment

The Subcommittee Meeting adjourned at 11:27 a.m.

#### <u>MEETING OF THE NEVADA COMMISSION ON ETHICS'</u> <u>PERSONNEL MANUAL SUBCOMMITTEE</u>

#### 1. Call to Order and Roll Call.

The meeting was called to order at 11:40 a.m. on Wednesday, March 15, 2013.

Present in Carson City were Commissioner Paul H. Lamboley, Esq., Executive Director Caren Cafferata-Jenkins, Esq., Commission Counsel Yvonne Nevarez-Goodson, Esq. and Executive Assistant Valerie Carter. Present in Las Vegas were Commissioners Gregory J. Gale and Tim Cory, Esq., and Senior Investigator Michael E. Lawrence. Commissioner John Carpenter was present telephonically.

Commissioner Gale nominated Commission Cory to Chair this Subcommittee. Commissioner Carpenter seconded the nomination. The nomination was put to a vote and carried unanimously.

#### 2. Open Session for Public Comment.

No public comment.

3. <u>Work Session: Discussion and possible action regarding the creation of a Staff</u> <u>Personnel Policies and Procedures Manual.</u>

Commissioner Lamboley discussed what he believed to be the purpose of this Subcommittee. He believes there needs to be a physical work product that comes from the Subcommittee, although he understand there is no need to reinvent the wheel, as the State of Nevada has many administrative procedures in place. The subcommittee's mission is to create a manual that is specific to this agency.

Commissioner Cory discussed charts that the Executive Director had previously created which outlined the Staff's current structure and also proposed new possible structures. He believes this might be a good place to start as far as outlining and evaluating the current staff structure and hierarchy.

Commissioner Gale agreed that the Subcommittee should focus on issues specific to the agency, and suggested that the Executive Director and Commission Counsel inform the Subcommittee members what they deem necessary for the Personnel Manual that is not already addressed by the current State of Nevada Employee Handbook.

Commission Counsel Yvonne Nevarez-Goodson suggested the Subcommittee focus on the role of the Executive Director, the Commission Counsel and the Commission, i.e. how, when and why would the Executive Director and Commission Counsel turn to the Commission to make decisions and vice versa. Specifically, what issues should remain at the Commission level and what issues should remain in the control of the Executive Director or the Commission Counsel. Commissioner Lamboley believes that it is the Subcommittee's responsibility to come up with the contents of this Personnel Manual, as Staffs' attention is needed elsewhere at this time. Commissioner Lamboley offered that he has sample publications in his possession, which he believes will be a good starting point. He will distribute these documents to the Subcommittee members for their review.

4. Open Session for Public Comment.

No public comment.

5. Adjournment

The Subcommittee meeting was adjourned at 12:18 p.m.

#### MEETING OF THE NEVADA COMMISSION ON ETHICS

1. Call to Order and Roll Call.

Chairman Paul H. Lamboley, Esq. called the meeting to order and introduced the Commission members at 1:18 p.m. on Wednesday, March 20, 2013.

Present at the Carson City location were Chairman Paul H. Lamboley, Esq., Commissioner Cheryl A. Lau, Esq., Commissioner James M. Shaw, Executive Director Caren Cafferata-Jenkins, Esq., Commission Counsel Yvonne Nevarez-Goodson, Esq. and Executive Assistant Valerie Carter. Present at the Las Vegas location were Vice-Chairman Gregory J. Gale, Commissioner Keith A. Weaver, Esq., Commissioner Tim Cory, Esq., Commissioner Magdalena Groover and Senior Investigator Michael E. Lawrence. Present telephonically from Elko, Nevada was Commissioner John Carpenter.

2. Open Session for Public Comment.

No public comment.

3. <u>Open Session for consideration and approval of Minutes of the February 20, 2013</u> <u>Commission meeting.</u>

Commissioner Lau moved to approve the Minutes of the February 20, 2013 Commission meeting. Commissioner Shaw seconded the motion. The motion was put to a vote and carried unanimously.

4. <u>Open Session for report and recommendations from the *Legislative Subcommittee* and for consideration and possible action on the matters presented.</u>

Executive Director Caren Cafferata-Jenkins, Esq. reported to the Commission that the Legislative Subcommittee met at length earlier in the day and have decided to take a stand only on Senate Bill 228, which was introduced by Senator Parks. Executive Director Cafferata-Jenkins reported she and Senator Parks presented the bill, along with the proposed amendments, to the Senate Committee on Legislative Operations and Elections on March 19,

2013. She reported that at the hearing a number of additional concerns were brought to the Commission's attention by the City of Reno, the Secretary of State's Office, by an individual in Incline Village and other individuals to make the bill better. In its meeting this morning, the Legislative Subcommittee went over these concerns, addressed each one, and decided how it would proceed with its proposed amendments to the Bill. The Executive Director went through S.B. 228 and explained each of the Subcommittee's proposed amendments. She stated that she is in the process of marking up the bill with the proposed amendments and will present them to the Senate Committee in a Work Session on March 26, 2013, where she hopes they will vote to move the bill to the Assembly and no additional amendments will be made. Executive Director Cafferata-Jenkins urged Commissioners to contact any Legislators they know to impress upon them the importance of S.B. 228. A discussion ensued regarding the proposed changes.

Commissioner Lamboley reported that the proposed amendments submitted by Mr. Katz of Incline Village, will not be supported by the Commission. He also reported that the Subcommittee decided the Commission will neither support, nor actively oppose S.B. 283.

Chairman Lamboley thanked the Subcommittee members and Staff for all of their efforts regarding S.B. 228, which he believes has been a long time coming.

Commissioner Gale moved to approve the report of the Legislative Subcommittee and the amendments to S.B. 228 (see exhibit 1 for final amendments), and also moved that Staff and the Subcommittee members continue their work with full authority to resolve any issues that may come up subsequently. Commissioner Cory seconded the motion. The motion was put to a vote and passed unanimously.

#### 5. <u>Open Session for report and recommendations from the Personnel Manual</u> <u>Subcommittee and for consideration and possible action on the matters presented</u>.

Chairman Lamboley reported that Commissioner Cory has been selected to Chair the Personnel Subcommittee which consists of Commissioners Carpenter, Lamboley, Gale, and Cory, and will accept input from Staff. The subcommittee met earlier in the morning and has accepted the responsibility of developing a work product. The subcommittee will reconvene at a later date to continue its mission.

#### 6. <u>Open Session for report on agency status and operations by Executive Director and</u> <u>Commission Counsel.</u>

Executive Director Cafferata-Jenkins reported that she will be attending hearings and monitoring the legislature regularly. She believes it is important for the Commission to be recognized as being active in the process without being aggressive in asking for support, but rather offering information. She asked that Commissioners use whatever resources they may have.

The Executive Director also reported that Staff is very busy after having somewhat of a quiet winter, things have picked up quickly. She reported that intern Jessica Atkinson has continued working with the Senior Legal Researcher Janet Jacobsen and Commission Counsel Yvonne Nevarez-Goodson and is making progress on the Digests.

Commission Counsel did not have anything to report under this agenda item.

#### 7. <u>Closed Session to discuss potential or pending litigation.</u>

This agenda item was confidential and not open to the public.

8. <u>Open Session for Commissioner comments on matters including, without limitation, future agenda items, upcoming meeting dates and meeting procedures.</u>

The Commissioners and Staff acknowledged the passing of former long-term Commission member John Marvel, and honored him with a moment of silence. Commission members and staff remembered John Marvel by sharing a few thoughts and stories in memoriam.

#### 9. Open Session for Public Comment.

No public comment.

10. Adjournment

Commissioner Lau moved to adjourn the meeting. Commissioner Shaw seconded the Motion. The Motion was put to a vote and carried unanimously.

The meeting adjourned at 2:25 p.m.

Minutes prepared by: Carter

Valerie Carter Executive Assistant

Minutes approved april 7,2013:

Paul H. Lamboley, Esq. Chairman

## EXHIBIT 1

# EXHIBIT 1



#### STATE OF NEVADA COMMISSION ON ETHICS 704 W. Nye Lane, Suite 204 Carson City, Nevada 89703 (775) 687-5469 • FAX (775) 687-1279 <u>http://ethics.nv.gov</u>

### <u>Proposed Amendments to S.B. 228, as Introduced</u> <u>Senate Committee on Legislative Operations and Procedures</u> <u>Tuesday, March 26, 2013</u>

#### (Includes Amendments Addressing Comments/Concerns from Secretary of State, City of Reno and Public Expressed During March 19, 2013 Committee Hearing)

#### 1) Legislative Counsel's Digest, page 1:

Delete lines 15 and 16 and retain the following language: "capacity to the interests of another person' in NRS 281A.420."

(No need to reference the term "catchall" in the Digest)

2) Sec. 6, page 3, lines 10-11:

Delete "sharing its expenses" from definition of "household" as follows:

"Household" means an association of persons who live in the same home or dwelling

#### [, sharing its expenses].

(Some persons living within a household do not share expenses, i.e., children, friends, etc.)

3) Sec. 28, pages 10- 11:

Delete entirety of new language in subsection 3, lines 7-10 on page 11 (eliminates all amendments to Sec. 28).

(Proposed language did not comport with Commission's intent, any statutory <u>amendment</u> to NRS 281A.020 <u>deemed unnecessary</u> at this time.)

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#### 4) Sec. 30, page 11, lines 17-18:

Delete "sharing its expenses" as follows:

#### "Household" means an association of persons who live in the same home or dwelling

#### [, sharing its expenses].

(Some persons living within a household do not share expenses, i.e., children, friends, etc.)

#### 5) Sec. 39, page 19:

Delete lines 13-16 (new subsection 5).

Retain existing subsection numbers for NRS 281A.400 for ease of public reference in existing NCOE opinions.

Move language proposed for new subsection 5 to new subsection 11, but amend language to read as follows:

A public officer or employee shall not concurrently serve as a public officer or employee and hold a <u>separate</u> public office [by virtue of which] in which the public officer or employee [may exercise control] exercises controlling influence over any employment or operational circumstances of his or her employment, or that of his or her employer, supervisor or agency.

(Commission intent to capture both "boss of his boss" and "boss of himself" circumstances; i.e., serving concurrently as school board member and teacher; city council member and city manager or city employee; etc. Employment or operational circumstances include, without limitation, budget and compensation authority, staffing, leave, other benefits, and etc.)

#### 6) Sec. 40, page 23:

Amend subsection 6 of NRS 281.410 to read as follows:

6. The provisions of subsection 5 do not apply to [a]:

(a) A former public officer who was a member of the governing body of a state agency, or advisory body to the governing body, if:

[(a)] (1) The governing body or advisory body performs functions that involve introducing, voting upon or otherwise acting upon any matter of a permanent or general character which may reflect public policy; or

(2) The former public officer [is] :

(i) Is engaged in the profession, occupation or business regulated by the state agency;

## [(b) The former public officer holds]

(ii) Holds a license issued by the state agency; and

S.B. 228 (as Introduced) Commission's Proposed Amendments Page 2 of 8 [(c) Holding]

(iii) Is required to hold a license issued by the state agency [is] as a requirement for membership on the governing body of the state agency.

(b) A former public officer who was a member of a local legislative body, or advisory body to such a local legislative body.

(c) (POTENTIAL TO EXEMPT CERTAIN OTHER PUBLIC OFFICERS AND EMPLOYEES OF LOCAL GOVERNMENT?)

("Cooling-off" requirements <u>NOT</u> intended to affect public officers who serve on governing bodies of state or local governments which are solely responsible for public policy-making.)

(Should local governments provide examples of certain public officers and employees who should be exempt from the "cooling-off" provisions, the Commission is amenable to changes to this section. However, the public policy behind existing law and this expansion to local governments is to prohibit a revolving door by governmental regulators of private businesses and industries at the state and local levels.)

7) Sec. 40, page 24:

Amend line 18 to read as follows:

#### An opinion from the Commission pursuant to subsection 1 of NRS 281A.440; and

(Commission intent to authorize request for relief from strict application of the provisions herein pursuant to a confidential first-party request for opinion as specifically set forth in NRS 281A.440(1))

8) Sec. 40, page 24:

Amend lines 24-27 as follows:

9. As used in this section, "regulation" <del>[has]</del> :

(a) As applied to a state agency:

(1) Has the meaning ascribed to it in NRS 233B.038 [and also includes]; and
 (2) Includes regulations which are adopted by [an] a state agency that is not
 subject to the requirements of chapter 233B of NRS.
 (b) As applied to a local agency, includes any ordinance, code or other governing law.

(Existing definition for "regulation" as used in "cooling-off" provisions of NRS 281A.550, which is being repealed and replaced in this section, applied only to State agencies. The "cooling-off" prohibitions are being expanded to local agencies and the definition of "regulation" must also now apply to local agencies).

#### 9) Sec. 41, pages 25-26 (end of paragraph (a) of subsection 4 of NRS 281A.440):

<u>Delete all new language</u> in lines 39-44 on page 25 and lines 1-2 on page 26, and retain otherwise original language in the last sentence of paragraph (a) of subsection 4 of NRS 281A.420.

#### Current S.B. 228 amends NRS 281A.420(4)(a):

The presumption set forth in this paragraph [does not affect the applicability of the requirements set forth in subsection 1 relating to the disclosure of the pecuniary interest or commitment in a private capacity to the interests of others.] exempts a public officer from the requirements set forth in subsection 1 when the benefit or detriment accruing to the public officer is not greater than that accruing to any other member of any general business, profession, occupation or group which is affected by the matter.

Amend back to original language as follows:

The presumption set forth in this paragraph does not affect the applicability of the requirements set forth in subsection 1 relating to the disclosure of the pecuniary interest or commitment in a private capacity to the interests of others.

(Proposed amendment confuses disclosure obligations and deemed unnecessary.)

#### 10) Sec. 42, page 29:

The Commission has authority over public officers and employees only, but this amendment governs governments. <u>Delete lines 15-20 (new subsection 5) and replace</u> (rewrite) with the following new language:

5. A public officer who is a member of the governing body of any county, city or other political subdivision shall not sell goods or services to the county, city or other political subdivision unless:

(a) The public officer, or an entity in which the public officer has a significant pecuniary interest, offers the sole source of supply of the goods or services within the area served by the governing body; and

(b) The governing body:

(1) Issues a public notice of the meeting which specifically mentions that such a purchase of goods or services will be considered; and

(2) Approves the purchase [upon a two-thirds vote.] according to law.

#### 7) Sec. 42, page 29:

Amend line 24 to read as follows:

#### The Commission pursuant to subsection 1 of NRS 281A.440; and

(Commission intent to authorize request for relief from strict application of the provisions herein pursuant to a confidential first-party request for opinion as specifically set forth in NRS 281A.440(1))

#### 8) Sec. 43, pages 32 and 33:

Delete lines 5-11 on page 32. <u>Retain original language of last sentence</u> of subsection 5 of NRS 281A.440, except for the following deletions:

The investigatory panel shall cause a record of its proceedings in each matter to be kept [<del>, and such a record must remain confidential until the investigatory panel determines whether there is just and sufficient cause for the Commission to render an opinion in the matter].</del>

Delete lines 34-45 and page 32 and delete lines 1-5 on page 33 and amend subsection 8 of NRS 281A.440 as follows:

8. Except as otherwise provided in [this subsection, each] subsection 9, any *information, communication, record,* document *or other material which is* in the possession of the Commission or its staff [that] and is related to a request for an opinion regarding a public officer or employee submitted to or initiated by the Commission pursuant to subsection 2, including, without limitation, [the Commission's copy of the request and all materials and information gathered in an investigation of the request] the record of a proceeding of the investigatory panel required pursuant to subsection 5:

(a) Is confidential and not a public record pursuant to Chapter 239 of the Nevada Revised Statutes until the investigatory panel determines whether there is just and sufficient cause to render an opinion in the matter [. The] or the public officer or employee who is the subject of a request for an opinion submitted or initiated pursuant to subsection 2 [may] in writing [authorize] authorizes the Commission to make its [files, material and information] information, communications, records, documents or other materials which are related to the request publicly available [.], whichever occurs first.

(b) Becomes a public record pursuant to Chapter 239 of the Nevada Revised Statutes after written notice of the final determination of the investigatory panel regarding just and sufficient cause for the Commission to render an opinion in the matter is served on the public officer or employee who is the subject of the request for an opinion submitted or initiated pursuant to subsection 2. Add new subsection to NRS 281A.440 as follows:

9. Except as otherwise provided in this section, the investigative file of the Commission is confidential. At any time after being served with written notice of the final determination of the investigatory panel regarding just and sufficient cause for the Commission to render an opinion in the matter, the subject of the request for opinion may submit a written discovery request to the Commission for a copy of any portion of the investigative file that the Commission intends to present for consideration as evidence in rendering an opinion in the matter and a list of proposed witnesses. Any portion of the investigative file which the Commission presents as evidence in rendering an opinion in the matter becomes a public record as provided in chapter 239 of the Nevada Revised Statutes.

Change all remaining subsection numbers throughout NRS 281A.440 accordingly.

#### 9) Sec. 43, page 34, after line 18:

Add new subsection as follows:

15. As used in this section, the investigative file of the Commission related to a request for opinion regarding a public officer or employee submitted to or initiated by the Commission pursuant to this section includes, without limitation, any information obtained by the Commission via any form of communication during the course of an investigation and any record, document or other material created or maintained during an investigation related to the subject, whether or not acquired through a subpoena.

(Commission's intent is to protect its investigative file as confidential except when it presents information from its investigative file as evidence against the Subject in rendering an opinion in the matter. This practice mirrors that of the Attorney General with regard to investigations of various State licensing boards. See, e.g., NRS 622A.330 and 625.425

#### 10) Sec. 45, pages 36 and 37:

Delete proposed new language at the end of paragraph (a) of subsection 5 of NRS 281A.480.

(Proposed language did not comport with Commission's intent, any statutory <u>amendment</u> to NRS 281A.480 <u>deemed unnecessary</u> at this time)

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#### 11) Sec. 45, pages 36-37, lines 36-45 on page 36 and lines 1-9 on page 37:

Amend provisions which provide safe harbor from a willful violation as follows:

5. An action taken by a public officer or employee or former public officer or employee relating to this chapter is not a willful violation of a provision of those sections if the public officer or employee establishes by sufficient evidence that the public officer or employee satisfied all of the following requirements:

(a) The public officer or employee relied in good faith upon the advice of the legal counsel retained by the public body <u>on</u> which the public officer [represents] <u>serves</u> or by the employer of the public employee [or upon the manual published by the Commission pursuant to NRS 281A.290.

- (b) The public officer or employee was unable, through no fault of the public officer or employee, to obtain an opinion from the Commission before the action was taken]; and
- (e) (b) The public officer or employee took action that was not contrary to a prior published opinion issued by the Commission.

(Commission encourages public officers and employees to rely upon legal counsel. Such good faith reliance should shield the public officer or employee from a <u>willful</u> violation without need to appear before the Commission for an opinion. The Commission's manual is not an appropriate reference to rely upon for safe-harbor from a willful violation of the Ethics in Government Law)

#### 12) Sec. 57, page 43, lines 11-13:

Amend effective dates of bill as follows:

- 1. This section and sections 1 to 38, inclusive, 41, 43 to 48, inclusive, and 56 of this act become effective upon passage and approval.
- 2. Sections 39, 40, 42, and 49 to 55, inclusive, of this act become effective on January 1, 2014.

(Changes effective dates of the bill to provide requisite time for any necessary notice of amendments and/or training for public officers and employees)

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#### 13) Transitory Provisions (Grandfather Clauses):

NRS 281A.550(3) is proposed to be repealed and replaced in subsection 5 of NRS 281A.410 (Sec. 40 of S.B. 228) to codify all "cooling-off" provisions affecting former public officers and employees in a single section. <u>NRS 281A.550 was originally enacted and codified as NRS 281.236 in 1993 and included the following Grandfather Clause</u>:

"Ch. 597, Stats. 1993, the source of subsection 3 of this section, contains the following provision not included in NRS:

The provisions of subsection 3 of [NRS 281.236] do not apply to the service or employment of a public officer or employee who is serving or is employed by an agency, division or department of the executive branch of government on July 12, 1993, or was such an officer or employee before July 12, 1993, unless on or after that date, that person is appointed to serve as an officer or retained as an employee of another agency, division or department of the executive branch of government for which subsequent employment is restricted pursuant to subsection 3 of [NRS 281.236.]"

The Commission proposes to include the same or similar Grandfather Clause in S.B. 228 to ensure that the recodification of NRS 281A.550(3) as the new NRS 281A.410(5) does not negatively affect those employed on or before the original effective date of the legislation in 1993.

Further, the existing provisions of NRS 281A.550(3) govern cooling off requirements for former public officers and employees of the Executive Department of State Government. The provisions are being amended in Sec. 40 of S.B. 228 (NRS 281A.410(5)) to include former public officers and employees of local governments. Accordingly, the Commission proposes a similar Grandfather Clause for existing public officers and employees of such local governments who will be affected by this amendment <u>as of the effective date of this amendment</u>.

S.B. 228 (as Introduced) Commission's Proposed Amendments Page 8 of 8 SENATE BILL NO. 228-SENATOR PARKS (BY REQUEST)

MARCH 11, 2013

Referred to Committee on Legislative Operations and Elections

SUMMARY—Revises provisions relating to public servants. (BDR 23-445)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public servants; revising provisions relating to public officers and employees; revising provisions relating to statements of financial disclosure; revising provisions relating to ethics in government and the enforcement of such provisions; and providing other matters properly relating thereto.

#### Legislative Counsel's Digest:

This bill makes various changes to provisions relating to public officers and employees, ethics in government and the ethics laws. (Chapters 281 and 281A of NRS)

Éxisting law requires certain candidates for public office and certain public officers to file annual statements of financial disclosure with the Secretary of State. (NRS 281.558-281.581) **Sections 2-10** of this bill define certain terms relating to the statements of financial disclosure.

Sections 11-13, 42 and 49-55 of this bill revise provisions prohibiting public officers and employees from being interested in or benefiting from governmental contracts and clarify certain procedures for voiding governmental contracts or other actions which violate ethics laws.

Sections 18-24 and 30-32 of this bill enact and revise various definitions in the Nevada Ethics in Government Law. Section 19 revises and makes applicable throughout the Ethics Law the existing definition of "commitment in a private capacity to the interests of another person" in NRS 281A.420, but retains without change the definition's catchall provision.

Section 23 of this bill defines "pecuniary interest," and sections 40 and 42 of this bill require proof of a significant pecuniary interest in defining various types of unethical conduct.

Section 25 of this bill enacts provisions for computing periods prescribed or allowed under the Ethics Law. Sections 26 and 40 of this bill move and revise certain existing provisions from NRS 281A.410 requiring certain public officers to file disclosures if they have represented or counseled a private person for



capacity to the interests of another person" in NRS 281A.420, but retains without Delete lines 15 and 16 and retain the following language: "capacity to the interests of another change the definition's catchall provision. person' in NRS 281A.420."

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compensation before certain agencies. Section 27 of this bill authorizes the
 Commission on Ethics to apply for and accept grants, contributions, services and
 money for the purposes of carrying out the Ethics Law.

27 Sections 33-37 of this bill make various changes concerning the Commission 28 29 on Ethics and the duties of the Executive Director of the Commission and the Commission Counsel. Those changes include: (1) adjusting the eligibility 30 requirements for certain members of the Commission; (2) requiring the Chair of the 31 Commission to designate a qualified person to perform the duties of the Executive Director if the Executive Director is disqualified or unable to act on a particular 32 33 matter; (3) revising the administration of the assessments paid by cities and 34 counties in semiannual installments to the Commission; and (4) expanding the 35 Commission's authority to adopt regulations to carry out the Ethics Law.

Section 38 of this bill directs public officers and employees who request the issuance of a subpoena on their behalf in ethics proceedings to serve the subpoena in the manner provided in the Nevada Rules of Civil Procedure and to pay the costs of such service.

40 **Sections 39-44** of this bill make various changes to provisions in the Ethics 41 Law, including provisions relating to conflicts of interests for public officers and 42 employees, disclosures and abstentions, the rendering of opinions and conduct of 43 investigations by the Commission on Ethics and the duties of specialized and local 44 ethics committees.

45 Section 39 of this bill revises provisions proscribing various types of unethical 46 conduct.

47 Section 40 of this bill revises restrictions on various public officers and
 48 employees representing or counseling private persons for compensation before
 49 certain agencies, and moves and revises the existing "cooling off" provisions from
 50 NRS 281A.550 prohibiting various public officers and employees from accepting
 51 compensation from certain persons or entities for a specified period after leaving
 52 public service.
 53 Section 46 of this bill provides new requirements relating to informing,

Section 46 of this bill provides new requirements relating to informing, educating and instructing public officers and employees concerning the statutory ethical standards and the duties of public officers and employees under the Ethics Law.

**Section 48** of this bill authorizes the Commission on Ethics to request the drafting of 2 legislative measures for each regular session of the Legislature.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 281 of NRS is hereby amended by adding
 thereto the provisions set forth as sections 2 to 11, inclusive, of this
 act.

4 Sec. 2. As used in NRS 281.558 to 281.581, inclusive, and 5 sections 2 to 10, inclusive, of this act, unless the context otherwise 6 requires, the words and terms defined in NRS 281.558 and 7 sections 3 to 10, inclusive, of this act have the meanings ascribed 8 to them in those sections.

9 Sec. 3. "Business entity" means an organization or 10 enterprise operated for economic gain, including, without 11 limitation, a proprietorship, partnership, firm, business, company, 12 trust, joint venture, syndicate, corporation or association.



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Sec. 4. "Domestic partner" means a person in a domestic partnership.

Sec. 5. "Domestic partnership" means: 3

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1. A domestic partnership as defined in NRS 122A.040; or

5 2. A domestic partnership which was validly formed in another jurisdiction and which is substantially equivalent to a 6 7 domestic partnership as defined in NRS 122A.040, regardless of whether it bears the name of a domestic partnership or is 8 registered in this State. 9

Sec. 6. "Household" means an association of persons who Delete "sharing its expenses" from definition of "household" as follows: 10 live in the same home or dwelling, sharing its expenses. 11

Sec. 7. "Intentionally" means voluntarily or deliberatively, 12 rather than accidentally or inadvertently. The term does not 13 require proof of bad faith, ill will, evil intent or malice. 14

15 Sec. 8. "Knowingly" imports a knowledge that the facts exist which constitute the act or omission, and does not require 16 knowledge of the prohibition against the act or omission. 17 18 Knowledge of any particular fact may be inferred from the 19 knowledge of such other facts as should put an ordinarily prudent person upon inquiry. 20

Sec. 9. "Member of the candidate's or public officer's 21 22 household" means:

23 1. The spouse or domestic partner of the candidate or public 24 officer:

25 2. A person who lives in the household of the candidate or 26 *public officer;* 

27 3. A person who does not live in the household of the 28 candidate or public officer, but who is dependent on and receiving substantial support from the candidate or public officer; or 29

30 4. A person who lives in the household of the candidate or 31 public officer for 6 months or more in the year immediately 32 preceding the year in which the candidate or public officer files a statement of financial disclosure. 33

Sec. 10. "Political subdivision" means any county, city or 34 35 other local government as defined in NRS 354.474.

Sec. 11. 1. In addition to any other penalty provided by law, 36 37 any governmental grant, contract or lease made or other governmental action taken by a public officer or employee in 38 violation of this chapter or chapter 281A of NRS is voidable by the 39 State, county, city or political subdivision. 40

41 2. The Attorney General, district attorney or city attorney 42 shall give notice of the intent to void a governmental grant, contract or lease or other governmental action pursuant to this 43 section not later than 30 days after adjudication of the violation. 44





"Household" means an association of persons who live in the same home or dwelling [<del>, sharing its expenses]</del>.

1 3. In determining whether to void a governmental grant, 2 contract or lease or other governmental action pursuant to this 3 section, the interests of innocent third parties who could be 4 damaged must be taken into account.

5 4. In addition to any other penalty provided by law, the 6 Attorney General, district attorney or city attorney may:

7 (a) Pursue any other available legal or equitable remedies as a 8 result of a violation of this chapter or chapter 281A of NRS by a 9 public officer or employee; and

10 (b) Recover any fee, compensation, gift or benefit received by a 11 person as a result of a violation of this chapter or chapter 281Å of 12 NRS by a public officer or employee. An action to recover 13 pursuant to this section must be brought within 2 years after the 14 violation or reasonable discovery of the violation.

15 Sec. 12. NRS 281.221 is hereby amended to read as follows:

16 281.221 1. Except as otherwise provided in this section  $\frac{1}{17}$ 17 *and NRS 281A.430*, it is unlawful for  $\frac{1}{100} a$  state officer who is 18 not a member of the Legislature to:

(a) Become a contractor under any contract or order for supplies
or other kind of contract authorized by or for the State or any of its
departments, or the Legislature or either of its houses, or to be
interested, directly or indirectly, as principal, in any kind of contract
so authorized.

(b) Be interested in any contract made by the officer or to be a purchaser or interested in any purchase under a sale made by the officer in the discharge of the officer's official duties.

27 2. [Any] A member of any board, commission or similar body 28 who is engaged in the profession, occupation or business regulated 29 by the board, commission or body may supply or contract to supply, in the ordinary course of the member's business, goods, materials or 30 31 services to any state or local agency, except the board, for 32 commission *or body* of which he or she is a member, if the member 33 has not taken part in developing the contract plans or specifications and the member will not be personally involved in opening, 34 35 considering or accepting offers.

36 3. A full- or part-time faculty member in the Nevada System of 37 Higher Education may bid on or enter into a contract with a 38 governmental agency, or may benefit financially or otherwise from 39 a contract between a governmental agency and a private entity, if 40 the contract complies with the policies established by the Board of 41 Regents of the University of Nevada pursuant to NRS 396.255.

42 4. A state officer, other than an officer described in subsection 43 2 or 3, may bid on or enter into a contract with a governmental 44 agency if the contracting process is controlled by rules of open 45 competitive bidding, the sources of supply are limited, the officer





has not taken part in developing the contract plans or specifications
 and the officer will not be personally involved in opening,
 considering or accepting offers.

5. [Any] In addition to any other penalty provided by law, any
governmental contract made or other governmental action taken in
violation of this section may be declared void [at the instance of the
State or of any other person interested in the contract except an
officer prohibited from making or being interested in the contract.

9 <u>6. Any person violating</u> pursuant to section 11 of this act.

10 **6.** *A person who violates* this section is guilty of a gross 11 misdemeanor and shall forfeit his or her office.

**Sec. 13.** NRS 281.230 is hereby amended to read as follows:

13 281.230 1. Except as otherwise provided in this section and 14 NRS 218A.970, [281A.530] 281A.430 and 332.800, the following 15 persons shall not, in any manner, directly or indirectly, receive any 16 commission, personal profit or compensation of any kind resulting 17 from any contract or other significant transaction in which the 18 employing state, county, municipality, township, district or quasi-19 municipal corporation is in any way directly interested or affected:

20 (a) State, county, municipal, district and township officers of the 21 State of Nevada;

(b) Deputies and employees of state, county, municipal, districtand township officers; and

(c) Officers and employees of quasi-municipal corporations.

25 2. A member of any board, commission or similar body who is 26 engaged in the profession, occupation or business regulated by the 27 board, commission or body may, in the ordinary course of his or her business, bid on or enter into a contract with any governmental 28 agency, except the board, for commission or body of which he or 29 she is a member, if the member has not taken part in developing the 30 31 contract plans or specifications and the member will not be 32 personally involved in opening, considering or accepting offers.

33 3. A full- or part-time faculty member or employee of the 34 Nevada System of Higher Education may bid on or enter into a 35 contract with a governmental agency, or may benefit financially or 36 otherwise from a contract between a governmental agency and a 37 private entity, if the contract complies with the policies established 38 by the Board of Regents of the University of Nevada pursuant to 39 NRS 396.255.

40 4. A public officer or employee, other than an officer or 41 employee described in subsection 2 or 3, may bid on or enter into a 42 contract with a governmental agency if the contracting process is 43 controlled by rules of open competitive bidding, the sources of 44 supply are limited, the public officer or employee has not taken part 45 in developing the contract plans or specifications and the public



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officer or employee will not be personally involved in opening,
considering or accepting offers. If a public officer who is authorized
to bid on or enter into a contract with a governmental agency
pursuant to this subsection is a member of the governing body of the
agency, the public officer, pursuant to the requirements of NRS
281A.420, shall disclose his or her interest in the contract and shall
not vote on or advocate the approval of the contract.

8 5. A person who violates any of the provisions of this section 9 shall be punished as provided in NRS 197.230 and:

(a) Where the commission, personal profit or compensation is
\$650 or more, for a category D felony as provided in NRS 193.130.

12 (b) Where the commission, personal profit or compensation is 13 less than \$650, for a misdemeanor.

14 6. In addition to any other penalty provided by law:

(a) A person who violates the provisions of this section shall
 pay any commission, personal profit or compensation resulting from
 the contract or transaction to the employing state, county,
 municipality, township, district or quasi-municipal corporation as
 restitution.

20 (b) Any governmental contract made or other governmental 21 action taken in violation of this section may be declared void 22 pursuant to section 11 of this act.

23 Sec. 14. NRS 281.558 is hereby amended to read as follows:

24 281.558 [As used in NRS 281.558 to 281.581, inclusive,

25 "candidate"] "Candidate" means any person:

26 1. Who files a declaration of candidacy;

27 2. Who files an acceptance of candidacy; or

28 3. Whose name appears on an official ballot at any election.

29 Sec. 15. NRS 281.571 is hereby amended to read as follows:

281.571 1. Statements of financial disclosure, as approved
pursuant to NRS 281A.470 or in such electronic form as the
Secretary of State otherwise prescribes, must contain the following
information concerning the candidate for public office or public
officer:

(a) The candidate's or public officer's length of residence in the
State of Nevada and the district in which the candidate for public
office or public officer is registered to vote.

(b) Each source of the candidate's or public officer's income, or
that of any member of the candidate's or public officer's household
who is 18 years of age or older. No listing of individual clients,
customers or patients is required, but if that is the case, a general
source such as "professional services" must be disclosed.

43 (c) A list of the specific location and particular use of real estate,
 44 other than a personal residence:





1 (1) In which the candidate for public office or public officer 2 or a member of the candidate's or public officer's household has a 3 legal or beneficial interest;

(2) Whose fair market value is \$2,500 or more; and

(3) That is located in this State or an adjacent state.

6 (d) The name of each creditor to whom the candidate for public 7 office or public officer or a member of the candidate's or public 8 officer's household owes \$5,000 or more, except for:

9 (1) A debt secured by a mortgage or deed of trust of real 10 property which is not required to be listed pursuant to paragraph (c); 11 and

12 (2) A debt for which a security interest in a motor vehicle for 13 personal use was retained by the seller.

(e) If the candidate for public office or public officer has
received gifts in excess of an aggregate value of \$200 from a donor
during the preceding taxable year, a list of all such gifts, including
the identity of the donor and value of each gift, except:

18 (1) A gift received from a person who is related to the 19 candidate for public office or public officer *by blood, adoption,* 20 *marriage or domestic partnership* within the third degree of 21 consanguinity or affinity.

(2) Ceremonial gifts received for a birthday, wedding,
anniversary, holiday or other ceremonial occasion if the donor does
not have a substantial interest in the legislative, administrative or
political action of the candidate for public office or public officer.

(f) A list of each business entity with which the candidate for public office or public officer or a member of the candidate's or public officer's household is involved as a trustee, beneficiary of a trust, director, officer, owner in whole or in part, limited or general partner, or holder of a class of stock or security representing 1 percent or more of the total outstanding stock or securities issued by the business entity.

(g) A list of all public offices presently held by the candidate for
 public office or public officer for which this statement of financial
 disclosure is required.

2. The Secretary of State may adopt regulations necessary to carry out the provisions of this section.

38 [3. As used in this section, "member of the candidate's or
 39 public officer's household" includes:

40 — (a) The spouse of the candidate for public office or public 41 officer;

42 (b) A person who does not live in the same home or dwelling,

43 but who is dependent on and receiving substantial support from the

44 candidate for public office or public officer; and





(c) A person who lived in the home or dwelling of the candidate
 for public office or public officer for 6 months or more in the year
 immediately preceding the year in which the candidate for public
 office or public officer files the statement of financial disclosure.]

Sec. 16. NRS 281.573 is hereby amended to read as follows:
281.573 1. Except as otherwise provided in subsection 2,
statements of financial disclosure required by the provisions of NRS
[281.558 to 281.572, inclusive,] 281.559 and 281.561 must be
retained by the Secretary of State for 6 years after the date of filing.

2. For public officers who serve more than one term in either the same public office or more than one public office, the period prescribed in subsection 1 begins on the date of the filing of the last statement of financial disclosure for the last public office held.

14 Sec. 17. Chapter 281A of NRS is hereby amended by adding 15 thereto the provisions set forth as sections 18 to 27, inclusive, of this 16 act.

17 Sec. 18. "Agency" means any state or local agency.

18 Sec. 19. "Commitment in a private capacity to the interests of 19 another person" means a commitment, interest or relationship of a 20 public officer or employee to a person:

21 1. Who is the spouse or domestic partner of the public officer 22 or employee;

23 2. Who is a member of the household of the public officer or 24 employee;

25 3. Who is related to the public officer or employee, or to the 26 spouse or domestic partner of the public officer or employee, by 27 blood, adoption, marriage or domestic partnership within the third 28 degree of consanguinity or affinity;

4. Who employs the public officer or employee, the spouse or domestic partner of the public officer or employee or a member of the household of the public officer or employee;

32 5. With whom the public officer or employee has a 33 substantial and continuing business relationship; or

6. With whom the public officer or employee has any other commitment, interest or relationship that is substantially similar to a commitment, interest or relationship described in subsections 1 to 5, inclusive.

38 Sec. 20. "Domestic partner" means a person in a domestic 39 partnership.

40 Sec. 21. "Domestic partnership" means:

1. A domestic partnership as defined in NRS 122A.040; or

42 2. A domestic partnership which was validly formed in 43 another jurisdiction and which is substantially equivalent to a 44 domestic partnership as defined in NRS 122A.040, regardless of





1 whether it bears the name of a domestic partnership or is 2 registered in this State.

3 Sec. 22. "Local agency" means any local legislative body, 4 agency, bureau, board, commission, department, division, office or 5 other unit of any county, city or other political subdivision.

6 Sec. 23. "Pecuniary interest" means any beneficial or 7 detrimental interest in a matter that consists of or is measured in 8 money or is otherwise related to money, including, without 9 limitation:

1. Anything of economic value; and

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11 2. Payments or other money which a person is owed or 12 otherwise entitled to by virtue of any statute, regulation, code, 13 ordinance or contract or other agreement.

14 Sec. 24. "State agency" means any agency, bureau, board, 15 commission, department, division, office or other unit of the 16 Executive Department of the State Government.

17 Sec. 25. In computing any period prescribed or allowed by 18 this chapter:

19 1. If the period begins to run on the occurrence of an act or 20 event, the day on which the act or event begins is excluded from 21 the computation.

22 2. The last day of the period is included in the computation, 23 except that if the last day falls on a Saturday, Sunday, legal 24 holiday or holiday proclaimed by the Governor or on a day on 25 which the office of the Commission is not open for the conduct of 26 business, the period is extended to the close of business on the 27 next business day.

28 Sec. 26. 1. Not later than January 15 of each year, a State 29 Legislator or public officer who has, within the preceding 30 calendar year, represented or counseled a private person for 31 compensation before an agency shall disclose for each occurrence 32 of such representation or counseling during the preceding 33 calendar year:

34 (a) The name of the private person;

35 (b) The nature of the representation or counseling; and

36 (c) The name of the agency.

2. The disclosure required pursuant to subsection 1 must be made in writing and timely filed with the Commission on a form prescribed by the Commission. For the purposes of this subsection, the disclosure is timely filed if, on or before the last day for filing, the disclosure is:

42 (a) Delivered in person to the principal office of the 43 Commission in Carson City.

44 (b) Mailed to the Commission by first-class mail, or other class 45 of mail that is at least as expeditious, postage prepaid. Filing by



1 mail is complete upon timely depositing the disclosure with the 2 United States Postal Service.

3 (c) Dispatched to a third-party commercial carrier for delivery 4 to the Commission within 3 calendar days. Filing by third-party 5 commercial carrier is complete upon timely depositing the 6 disclosure with the third-party commercial carrier.

7 (d) Transmitted to the Commission by facsimile machine or 8 other electronic means authorized by the Commission. Filing by 9 facsimile machine or other electronic means is complete upon 10 receipt of the transmission by the Commission.

11 3. The Commission shall retain a disclosure filed pursuant to 12 this section for 6 years after the date on which the disclosure was 13 filed.

14 Sec. 27. The Commission may apply for and accept grants, 15 contributions, services or money for the purposes of carrying out 16 the provisions of this chapter only if the action is approved by a 17 majority vote in an open public meeting of the Commission.

18 Sec. 28. NRS 281A.020 is hereby amended to read as follows:

19 281A.020 1. It is hereby declared to be the public policy of 20 this State that:

(a) A public office is a public trust and shall be held for the solebenefit of the people.

(b) A public officer or employee must commit himself or herself
 to avoid conflicts between the private interests of the public officer
 or employee and those of the general public whom the public officer
 or employee serves.

27 2. The Legislature finds and declares that:

(a) The increasing complexity of state and local government,
 more and more closely related to private life and enterprise, enlarges
 the potentiality for conflict of interests.

(b) To enhance the people's faith in the integrity and
impartiality of public officers and employees, adequate guidelines
are required to show the appropriate separation between the roles of
persons who are both public servants and private citizens.

35 (c) In interpreting and applying the provisions of this chapter that are applicable to State Legislators, the Commission must give 36 appropriate weight and proper deference to the public policy of this 37 State under which State Legislators serve as "citizen Legislators" 38 who have other occupations and business interests, who are 39 expected to have particular philosophies and perspectives that are 40 necessarily influenced by the life experiences of the Legislator, 41 including, without limitation, professional, family and business 42 experiences, and who are expected to contribute those philosophies 43 and perspectives to the debate over issues with which the 44 45 Legislature is confronted.





1 (d) The provisions of this chapter do not, under any 2 circumstances, allow the Commission to exercise jurisdiction or 3 authority over or inquire into, intrude upon or interfere with the 4 functions of a State Legislator that are protected by legislative 5 privilege and immunity pursuant to the Constitution of the State of 6 Nevada or NRS 41.071.

7 3. Any act or conduct by a public officer or employee which 8 does not comport with the public policy declared in this section but 9 which does not violate any other specific provision of this chapter 10 does not constitute a violation of this chapter.

11 Sec. 29. NRS 281A.030 is hereby amended to read as follows:

12 281A.030 As used in this chapter, unless the context otherwise 13 requires, the words and terms defined in NRS 281A.040 to 14 281A.170, inclusive, *and sections 18 to 24, inclusive, of this act* 15 have the meanings ascribed to them in those sections.

16 Sec. 30. NRS 281A.100 is hereby amended to read as follows:

281A.100 "Household" means an association of persons who
live in the same home or dwelling, sharing its expenses . [, and who
are related by blood, adoption or marriage.]

20 Sec. 31. NRS 281A.125 is hereby amended to read as follows:

21 281A.125 "Member of a local legislative body" means a 22 member of a board of county commissioners, a governing body of a 23 city or a governing body of any other political subdivision who 24 performs any function that involves introducing, voting upon or 25 otherwise acting upon any matter of a permanent or general 26 character which may reflect public policy . [and which is not 27 typically restricted to identifiable persons or groups.]

28 Sec. 32. NRS 281A.160 is hereby amended to read as follows:

29 281A.160 1. "Public officer" means a person elected or 30 appointed to a position which:

(a) Is established by the Constitution of the State of Nevada, a
statute of this State or a charter or ordinance of any county, city or
other political subdivision; and

(b) Involves the exercise of a public power, trust or duty. [As
 used in this section, "the]

#### 2. For the purposes of subsection 1:

(a) A position is established by the Constitution of the State of
Nevada, a statute of this State or a charter or ordinance of any
county, city or other political subdivision if the position is
established or created directly by the source of authority or if the
source of authority authorizes a public body or officer to establish
or create the position.

43 (b) "The exercise of a public power, trust or duty" means:



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Delete entirety of new language in subsection 3, lines 7-10 on page 11 (eliminates all amendments to Sec. 28).

Delete "sharing its expenses" as follows:

"Household" means an association of persons who live in the same home or dwelling

[, sharing its expenses].

1 (1) Actions taken in an official capacity which involve a 2 substantial and material exercise of administrative discretion in the 3 formulation of public policy;

(2) The expenditure of public money; and

5 (3) The administration of laws and rules of the State or any 6 county, city or other political subdivision.

7 [2.] 3. "Public officer" includes, without limitation, a person appointed, contracted with or otherwise employed, with or without 9 compensation, to perform the duties of a position which is a public 10 office or to serve in such a position on a temporary, interim or 11 acting basis.

4. "Public officer" does not include:

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(a) Any justice, judge or other officer of the court system;

14 (b) Any member of a board, commission or other body whose 15 function is advisory;

16 (c) Any member of a special district whose official duties do not 17 include the formulation of a budget for the district or the 18 authorization of the expenditure of the district's money; or

19 (d) A county health officer appointed pursuant to NRS 439.290.

20 [3.] 5. "Public office" does not include an office held by:

21 (a) Any justice, judge or other officer of the court system;

(b) Any member of a board, commission or other body whosefunction is advisory;

(c) Any member of a special district whose official duties do not
 include the formulation of a budget for the district or the
 authorization of the expenditure of the district's money; or

27 (d) A county health officer appointed pursuant to NRS 439.290.

28 Sec. 33. NRS 281A.200 is hereby amended to read as follows:

29 281A.200 1. The Commission on Ethics, consisting of eight
30 members, is hereby created.

2. The Legislative Commission shall appoint to the
Commission four residents of the State, at least two of whom [are] *must be* former public officers [.] or employees, and at least one of
whom must be an attorney licensed to practice law in this State.

35 3. The Governor shall appoint to the Commission four 36 residents of the State, at least two of whom must be former public 37 officers or [public] employees, and at least one of whom must be an 38 attorney licensed to practice law in this State.

4. Not more than four members of the Commission may be
members of the same political party. *The provisions of NRS*281.057 do not apply to this subsection.

42 **5.** Not more than four members *of the Commission* may be 43 residents of the same county.

44 **[5.]** 6. None of the members of the Commission may, while the 45 member is serving on the Commission:





(a) Hold another public office; 1

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2 (b) Be actively involved in the work of any political party or 3 political campaign; or

(c) Communicate directly with a State Legislator or a member of 4 5 a local legislative body on behalf of someone other than himself or herself or the Commission, for compensation, to influence: 6

(1) The State Legislator with regard to introducing or voting 7 8 upon any matter or taking other legislative action; or

9 (2) The member of the local legislative body with regard to introducing or voting upon any ordinance or resolution, taking other 10 legislative action or voting upon: 11

(I) The appropriation of public money;

(II) The issuance of a license or permit; or

14 (III) Any proposed subdivision of land or special exception or variance from zoning regulations. 15

 $\begin{bmatrix} 6 \\ 1 \end{bmatrix}$  7. After the initial terms, the terms of the members are 4 16 17 years. Any vacancy in the membership must be filled by the 18 appropriate appointing authority for the unexpired term. Each member may serve no more than two consecutive full terms. 19 20

Sec. 34. NRS 281A.240 is hereby amended to read as follows:

21 281A.240 1. In addition to any other duties imposed upon the 22 Executive Director, the Executive Director shall:

23 (a) Maintain complete and accurate records of all transactions and proceedings of the Commission. 24

(b) Receive requests for opinions pursuant to NRS 281A.440.

(c) Gather information and conduct investigations regarding 26 27 requests for opinions received by the Commission and submit 28 recommendations to the investigatory panel appointed pursuant to NRS 281A.220 regarding whether there is just and sufficient cause 29 to render an opinion in response to a particular request. 30

(d) Recommend to the Commission any regulations or 31 legislation that the Executive Director considers desirable or 32 necessary to improve the operation of the Commission and maintain 33 high standards of ethical conduct in government. 34

35 (e) Upon the request of any public officer or the employer of a public employee, conduct training on the requirements of this 36 chapter, the rules and regulations adopted by the Commission and 37 previous opinions of the Commission. In any such training, the 38 39 Executive Director shall emphasize that the Executive Director is not a member of the Commission and that only the Commission 40 may issue opinions concerning the application of the statutory 41 ethical standards to any given set of facts and circumstances. The 42 Commission may charge a reasonable fee to cover the costs of 43 training provided by the Executive Director pursuant to this 44 45 subsection.





1 (f) Perform such other duties, not inconsistent with law, as may 2 be required by the Commission.

3 2. The Executive Director shall, within the limits of legislative 4 appropriation, employ such persons as are necessary to carry out any 5 of the Executive Director's duties relating to:

6 (a) The administration of the affairs of the Commission; and

7 (b) The investigation of matters under the jurisdiction of the 8 Commission.

9 3. If the Executive Director is prohibited from acting on a 10 particular matter or is otherwise unable to act on a particular 11 matter, the Chair of the Commission shall designate a qualified 12 person to perform the duties of the Executive Director with regard 13 to that particular matter.

14 Sec. 35. NRS 281A.260 is hereby amended to read as follows:

15 281A.260 1. The Commission Counsel is the legal adviser to the Commission. For each opinion of the Commission, the 16 Commission Counsel shall prepare, at the direction of the 17 Commission, the appropriate findings of fact and conclusions as to 18 relevant standards and the propriety of particular conduct . [within 19 the time set forth in subsection 6 of NRS 281A.440.] The 20 Commission Counsel shall not issue written opinions concerning the 21 22 applicability of the statutory ethical standards to a given set of facts and circumstances except as directed by the Commission. 23

24 2. The Commission may rely upon the legal advice of the 25 Commission Counsel in conducting its daily operations.

3. If the Commission Counsel is prohibited from acting on a
particular matter or is otherwise unable to act on a particular matter,
the Commission may:

(a) Request that the Attorney General appoint a deputy to act inthe place of the Commission Counsel; or

(b) Employ outside legal counsel.

32 Sec. 36. NRS 281A.270 is hereby amended to read as follows:

33 281A.270 1. Each county whose population is 10,000 or more and each city whose population is 15,000 or more and that is 34 located within such a county shall pay an assessment for the costs 35 incurred by the Commission each biennium in carrying out its 36 37 functions pursuant to this chapter. The total amount of money to be derived from assessments paid pursuant to this subsection for a 38 biennium must be determined by the Legislature in the legislatively 39 approved budget of the Commission for that biennium. The 40 assessments must be apportioned among each such city and county 41 based on the proportion that the total population of the city or the 42 total population of the unincorporated area of the county bears to the 43 total population of all such cities and the unincorporated areas of all 44 45 such counties in this State.



2. On or before July 1 of each odd-numbered year, the 1 Executive Director shall, in consultation with the Budget Division 2 of the Department of Administration and the Fiscal Analysis 3 Division of the Legislative Counsel Bureau, determine for the next 4 ensuing biennium the amount of the assessments due for each city 5 and county that is required to pay an assessment pursuant to 6 subsection 1. The assessments must be paid to the Commission in 7 semiannual installments that are due on or before August 1 and 8 February 1 of each year of the biennium. The Executive Director 9 shall send out a billing statement to each such city or county which 10 states the amount of the semiannual installment payment due from 11 12 the city or county.

13 3. Any money that the Commission receives pursuant to 14 subsection 2:

(a) Must be deposited in the State Treasury, accounted for
separately in the State General Fund and credited to the budget
account for the Commission;

(b) May only be used to carry out the provisions of this chapter
 and only to the extent authorized for expenditure by the Legislature;
 [and]

(c) Does not revert to the State General Fund at the end of any
fiscal year ; and

(d) Does not revert to a city or county if:

24 (1) The actual expenditures by the Commission are less 25 than the amount of the assessments approved by the Legislature 26 pursuant to subsection 1 and the city or county has already 27 remitted its semiannual installment to the Commission for the 28 billing period; or

29 (2) The budget of the Commission is modified after the 30 amount of the assessments has been approved by the Legislature 31 pursuant to subsection 1 and the city or county has already 32 remitted its semiannual installment to the Commission for the 33 billing period.

34 4. If any installment payment is not paid on or before the date 35 on which it is due, the Executive Director shall make reasonable efforts to collect the delinquent payment. If the Executive Director 36 is not able to collect the arrearage, the Executive Director shall 37 38 submit a claim for the amount of the unpaid installment payment to the Department of Taxation. If the Department of Taxation receives 39 such a claim, the Department shall deduct the amount of the claim 40 from money that would otherwise be allocated from the Local 41 Government Tax Distribution Account to the city or county that 42 owes the installment payment and shall transfer that amount to the 43 44 Commission.





1 5. As used in this section, "population" means the current 2 population estimate for that city or county as determined and 3 published by the Department of Taxation and the demographer 4 employed pursuant to NRS 360.283.

5 Sec. 37. NRS 281A.290 is hereby amended to read as follows:

6 281A.290 The Commission shall:

7 1. Adopt [procedural] regulations:

8 (a) To facilitate the receipt of inquiries by the Commission;

9 (b) For the filing of a request for an opinion with the 10 Commission;

(c) For the withdrawal of a request for an opinion by the person
who filed the request; fand;

13 (d) To facilitate the prompt rendition of opinions by the 14 Commission  $\frac{1}{1}$ ;

15 (e) Specifying the information sufficient to satisfy the 16 disclosure requirements of subsection 1 of NRS 281A.420; and

17 (f) Which are proper and necessary to carry out the provisions 18 of this chapter.

19 2. Define by regulation the term "gift" for the purposes of 20 this chapter.

3. Prescribe, by regulation, forms and procedures for the
 submission of statements of acknowledgment filed by public
 officers pursuant to NRS 281A.500, maintain files of such
 statements and make the statements available for public inspection.

25 [3.] 4. Cause the making of such investigations as are 26 reasonable and necessary for the rendition of its opinions pursuant 27 to this chapter.

Inform the Attorney General or district attorney of all
 cases of noncompliance with the requirements of this chapter.

30 [5.] 6. Recommend to the Legislature such further legislation 31 as the Commission considers desirable or necessary to promote and 32 maintain high standards of ethical conduct in government.

33 [6.] 7. Publish a manual for the use of public officers and 34 employees that contains:

(a) Hypothetical opinions which are abstracted from opinions
rendered pursuant to subsection 1 of NRS 281A.440, for the future
guidance of all persons concerned with ethical standards in
government;

39 (b) Abstracts of selected opinions rendered pursuant to 40 subsection 2 of NRS 281A.440; and

(c) An abstract of the requirements of this chapter.

42 → The Legislative Counsel shall prepare annotations to this chapter
 43 for inclusion in the Nevada Revised Statutes based on the abstracts
 44 and published opinions of the Commission.





**Sec. 38.** NRS 281A.300 is hereby amended to read as follows:

2 281A.300 1. The Chair and Vice Chair of the Commission 3 may administer oaths.

2. The Commission, upon majority vote, may issue a subpoena 4 5 to compel the attendance of a witness and the production of books and papers. Upon the request of the Executive Director or the public 6 officer or **[public]** employee who is the subject of a request for an 7 opinion, the Chair or, in the Chair's absence, the Vice Chair, may 8 issue a subpoena to compel the attendance of a witness and the 9 production of books and papers. A public officer or employee who 10 requests the issuance of a subpoena pursuant to this subsection 11 must serve the subpoena in the manner provided in the Nevada 12 Rules of Civil Procedure for service of subpoenas in a civil action 13 14 and must pay the costs of such service.

3. Before issuing a subpoena to a public officer or [public]
employee who is the subject of a request for an opinion [,] to *compel his or her attendance as a witness or his or her production of books or papers*, the Executive Director shall submit a written
request to the public officer or [public] employee requesting:

20 (a) The appearance of the public officer or **[public]** employee as 21 a witness; or

(b) The production by the public officer or [public] employee of
 any books and papers relating to the request for an opinion.

4. Each written request submitted by the Executive Director 24 pursuant to subsection  $\hat{3}$  must specify the time and place for the 25 attendance of the public officer or [public] employee or the 26 27 production of any books and papers, and designate with certainty the books and papers requested, if any. If the public officer or 28 29 [public] employee fails or refuses to attend at the time and place specified or produce the books and papers requested by the 30 Executive Director within 5 business days after receipt of the 31 request, the Chair may issue the subpoena. Failure of the public 32 officer or **[public]** employee to comply with the written request of 33 the Executive Director shall be deemed a waiver by the public 34 35 officer or **[public]** employee of the time set forth in subsections 4, 5 36 and 6 of NRS 281A.440.

5. If any witness refuses to attend, testify or produce any books and papers as required by the subpoena, the Chair of the Commission may report to the district court by petition, setting forth that:

(a) Due notice has been given of the time and place of
attendance of the witness or the production of the books and papers;
(b) The witness has been subpoenaed by the Commission
pursuant to this section; and





6. Upon such a petition, the court shall enter an order directing 6 the witness to appear before the court at a time and place to be fixed 7 by the court in its order, the time to be not more than 10 days after 8 the date of the order, and then and there show cause why the witness 9 has not attended, testified or produced the books or papers before 10 the Commission. A certified copy of the order must be served upon 11 12 the witness.

7. If it appears to the court that the subpoena was regularly 13 14 issued by the Commission, the court shall enter an order that the witness appear before the Commission, at the time and place fixed 15 in the order, and testify or produce the required books and papers. 16 17 Upon failure to obey the order, the witness must be dealt with as for 18 contempt of court.

**Sec. 39.** NRS 281A.400 is hereby amended to read as follows: 19

281A.400 A code of ethical standards is hereby established to 20 govern the conduct of public officers and employees: 21

22 1. A public officer or employee shall not seek or accept any gift, service, favor, employment, engagement, emolument or 23 economic opportunity which would tend *[improperly]* to influence a 24 reasonable person in the public officer's or employee's position to 25 depart from the faithful and impartial discharge of the public 26 27 officer's or employee's public duties.

28 2. A public officer or employee shall not use the public 29 officer's or employee's position in government to secure or grant 30 unwarranted privileges, preferences, exemptions or advantages for 31 {the}: 32

(a) The public officer or employee [, any];

(b) Any business entity in which the public officer or employee 33 34 has a significant pecuniary interest [, or any]; or

35 (c) Any person to whom the public officer or employee has a commitment in a private capacity to the interests of that person. [As 36 37 used in this subsection:

- (a) "Commitment in a private capacity to the interests of that 38 person" has the meaning ascribed to "commitment in a private 39 capacity to the interests of others" in subsection 8 of 40 NRS 281A.420. 41

(b) "Unwarranted" means without justification or adequate 42 43 reason.





3. A public officer or employee shall not participate as an agent of government in the negotiation , <del>[or]</del> execution *or approval* of a contract between the government and <del>[any]</del> :

(a) The public officer or employee;

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5 (b) Any business entity in which the public officer or employee 6 has a significant pecuniary interest [-]; or

7 (c) Any person to whom the public officer or employee has a 8 commitment in a private capacity to the interests of that person.

9 4. A public officer or employee shall not accept any salary, 10 retainer, augmentation, expense allowance or other compensation 11 from any private source for the performance of the public officer's 12 or employee's *public* duties. [as a public officer or employee.]

13 5. A public officer or employee shall not concurrently serve 14 as a public officer or employee and hold a public office by virtue 15 of which the public officer or employee may exercise control over 16 his or her employer or supervisor.

6. If a public officer or employee acquires, through the public officer's or employee's public duties or relationships, any information which by law or practice is not at the time available to people generally, the public officer or employee shall not use the information to further [the] a significant pecuniary [interests of the] *interest of:* 

(b) Any other person or business entity.

25 [6.] 7. A public officer or employee shall not suppress any
 26 governmental report or other *official* document because it might
 27 tend to affect unfavorably [the public officer's or employee's] a
 28 significant pecuniary [interests.] interest of:

29 (a) The public officer or employee;

30 (b) Any business entity in which the public officer or employee 31 has a significant pecuniary interest; or

32 (c) Any person to whom the public officer or employee has a 33 commitment in a private capacity to the interests of that person.

[7.] 8. Except for State Legislators who are subject to the 34 restrictions set forth in subsection [8,] 9, a public officer or 35 employee shall not use governmental time, property, equipment or 36 37 other facility to benefit [the public officer's or employee's] a significant personal or [financial] pecuniary interest [] of the 38 39 public officer or employee, any business entity in which the public officer or employee has a significant pecuniary interest, or any 40 person to whom the public officer or employee has a commitment 41 in a private capacity to the interests of that person. This subsection 42 does not prohibit: 43

(a) A limited use of governmental property, equipment or otherfacility for personal purposes if:



Move language proposed for new subsection 5 to new subsection 11, but amend language to read as follows:

A public officer or employee shall not concurrently serve as a public officer or employee and hold a <u>separate</u> public office [<del>by</del> virtue of which] <u>in</u> which the public officer or employee [<del>may exercise control</del>] <u>exercises controlling influence over any employment or</u> <u>operational circumstances of his or her employment, or that of his or her employer</u>, supervisor or agency.

<sup>(</sup>a) The public officer or employee; or [any]

(1) The public officer or employee who is responsible for 1 and has authority to authorize the use of such property, equipment 2 or other facility has established a policy allowing the use or the use 3 is necessary as a result of emergency circumstances; 4

(2) The use does not interfere with the performance of the 5 public officer's or employee's public duties; 6

(3) The cost or value related to the use is nominal; and

(4) The use does not create the appearance of impropriety;

9 (b) The use of mailing lists, computer data or other information lawfully obtained from a governmental agency which is available to 10 members of the general public for nongovernmental purposes; or 11

(c) The use of telephones or other means of communication if 12 there is not a special charge for that use. 13

14 → If a governmental agency incurs a cost as a result of a use that is 15 authorized pursuant to this subsection or would ordinarily charge a member of the general public for the use, the public officer or 16 17 employee shall promptly reimburse the cost or pay the charge to the 18 governmental agency.

**8.** 9. A State Legislator shall not:

(a) Use governmental time, property, equipment or other facility 20 for a nongovernmental purpose or for the private benefit of the State 21 22 Legislator or any other person. This paragraph does not prohibit:

(1) A limited use of state property and resources for personal 23 24 purposes if:

(I) The use does not interfere with the performance of the 25 State Legislator's public duties; 26

(II) The cost or value related to the use is nominal; and

27 28 (III) The use does not create the appearance of 29 impropriety;

(2) The use of mailing lists, computer data or other 30 information lawfully obtained from a governmental agency which is 31 available to members of the general public for nongovernmental 32 33 purposes; or

(3) The use of telephones or other means of communication 34 35 if there is not a special charge for that use.

(b) Require or authorize a legislative employee, while on duty, 36 to perform personal services or assist in a private activity, except: 37

38 (1) In unusual and infrequent situations where the employee's service is reasonably necessary to permit the State 39 Legislator or legislative employee to perform that person's official 40 41 duties: or

(2) Where such service has otherwise been established as 42 legislative policy. 43

[9.] 10. A public officer or employee shall not, through the 44 *influence of a subordinate*, attempt to benefit [the public officer's 45

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1 or employee's] *a significant* personal or [financial] *pecuniary* 2 interest [through the influence] of [a subordinate.

 $3 - \frac{10}{4}$  : 4 (a) The pu

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(a) The public officer or employee;

5 (b) Any business entity in which the public officer or employee 6 has a significant pecuniary interest; or

7 (c) Any person to whom the public officer or employee has a 8 commitment in a private capacity to the interests of that person.

9 11. Except as otherwise provided in this subsection, a public
officer or employee shall not use the public officer's or employee's
position in government to seek other employment or contracts
[through the use of the public officer's or employee's official
position.] for:

(a) The public officer or employee;

15 (b) Any business entity in which the public officer or employee 16 has a significant pecuniary interest; or

17 (c) Any person to whom the public officer or employee has a 18 commitment in a private capacity to the interests of that person.

A public officer or employee may state or affirm that he or she
 holds a position as a public officer or employee and may describe
 or discuss his or her functions, duties and experiences as a public
 officer or employee, including, without limitation, providing such
 information on a resume or other application for future
 employment or appointment or election to a public office.

Sec. 40. NRS 281A.410 is hereby amended to read as follows:
 281A.410 [In addition to the requirements of the code of
 ethical standards:]

1. [If] Except as otherwise provided in this section, a public
 officer or employee [serves in a state agency of the Executive
 Department or an agency of any county, city or other political
 subdivision, the public officer or employee:

32 (a) Shall shall not [accept] :

(a) Accept additional compensation [from any private person] to
 represent or counsel [the] a private person on any issue pending
 before the Legislature or any agency, including the agency in
 which that public officer or employee serves ; [, if the agency makes
 decisions;] and

(b) If the public officer or employee leaves the service of [the] *an* agency, [shall not,] for 1 year after [leaving the service of the
agency, represent or counsel for] the termination of his or her *service, accept* compensation to represent or counsel a private
person [upon] on any issue which was under consideration by the
agency during the public officer's or employee's service. As used in
this paragraph, "issue" includes a case, proceeding, application,





Move language proposed for new subsection 5 to new subsection 11, but amend language to read as follows:

A public officer or employee shall not concurrently serve as a public officer or employee and hold a <u>separate</u> public office [by virtue of which] in which the public officer or employee [may exercise control] exercises controlling influence over any employment or operational circumstances of his or her employment, or that of his or her employer, supervisor or agency.

1 contract or determination, but does not include the proposal or 2 consideration of legislative measures or administrative regulations.

2. A State Legislator or a member of a local legislative body, 3 or a public officer or employee whose public service requires less 4 than half of his or her time, may represent or counsel a private 5 person before an agency in which he or she does not serve I. Any 6 other], except that a member of a local legislative body or a public 7 officer or employee of a local agency shall not represent or counsel 8 a private person for compensation before any state agency of the 9 Executive or Legislative Department. 10

11 <u>3. Not later than January 15 of each year, any State Legislator</u>

or other public officer who has, within the preceding year,
 represented or counseled a private person for compensation before a
 state agency of the Executive Department shall disclose for each

15 such representation or counseling during the previous calendar year:

16 <u>(a) The name of the client;</u>

17 (b) The nature of the representation; and

18 (c) The name of the state agency.

19 <u>4. The disclosure required by subsection 3 must be made in</u>

20 writing and filed with the Commission on a form prescribed by the

21 Commission. For the purposes of this subsection, the disclosure is

22 timely filed if, on or before the last day for filing, the disclosure is 23 filed in one of the following ways:

24 (a) Delivered in person to the principal office of the
 25 Commission in Carson City.

(b) Mailed to the Commission by first-class mail, or other class
 of mail that is at least as expeditious, postage prepaid. Filing by mail
 is complete upon timely depositing the disclosure with the United

29 States Postal Service.

(c) Dispatched to a third-party commercial carrier for delivery to
 the Commission within 3 calendar days. Filing by third-party
 commercial carrier is complete upon timely depositing the
 disclosure with the third-party commercial carrier.

34 <u>5.</u> The Commission shall retain a disclosure filed pursuant to
 35 subsections 3 and 4 for 6 years after the date on which the disclosure
 36 was filed.] local agency in the county in which he or she serves.

37 3. A former member of the Public Utilities Commission of 38 Nevada shall not:

39 (a) Accept any compensation from a public utility or parent 40 organization or subsidiary of a public utility; or

41 (b) Appear before the Public Utilities Commission of Nevada 42 to testify on behalf of a public utility or parent organization or 43 subsidiary of a public utility,

44 → for 1 year after the termination of the member's service on the
 45 Public Utilities Commission of Nevada.



1 4. A former member of the State Gaming Control Board or 2 the Nevada Gaming Commission shall not:

3 (a) Accept any compensation from a person who holds a 4 license issued pursuant to chapter 463 or 464 of NRS or who is 5 required to register with the Nevada Gaming Commission 6 pursuant to chapter 463 of NRS; or

7 (b) Appear before the State Gaming Control Board or the 8 Nevada Gaming Commission on behalf of a person who holds a 9 license issued pursuant to chapter 463 or 464 of NRS or who is 10 required to register with the Nevada Gaming Commission 11 pursuant to chapter 463 of NRS,

12 → for 1 year after the termination of the member's service on the
 13 State Gaming Control Board or the Nevada Gaming Commission.

14 5. In addition to the other prohibitions set forth in this 15 section, and except as otherwise provided in subsection 6, a former public officer or employee of an agency, except a clerical 16 17 employee, shall not solicit or accept compensation from a person or entity whose activities are governed by, or which is a part of a 18 business or industry whose activities are governed by, regulations 19 adopted by the agency for 1 year after the termination of the 20 former public officer's or employee's service or period of 21 22 employment if:

(a) The former public officer's or employee's principal duties
 included the formulation of policy contained in the regulations
 governing that business or industry;

26 (b) During the immediately preceding year, the former public 27 officer or employee directly performed activities, or controlled or 28 influenced an audit, decision, investigation or other action, which 29 significantly affected that business or industry; or

30 (c) As a result of the former public officer's or employee's 31 governmental service or employment, the former public officer or 32 employee possesses knowledge of the trade secrets of a direct 33 competitor in that business or industry.

6. The provisions of subsection 5 do not apply to a former public officer who was a member of the governing body of a state agency if:

(a) The former public officer is engaged in the profession,
occupation or business regulated by the state agency;

39 (b) The former public officer holds a license issued by the state 40 agency; and

41 (c) Holding a license issued by the state agency is a 42 requirement for membership on the governing body of the state 43 agency.

44 7. In addition to the other prohibitions set forth in this 45 section, a former public officer or employee of an agency, except a

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Amend subsection 6 of NRS 281.410 to read as follows:

6. The provisions of subsection 5 do not apply to [a] :

(a) A former public officer who was a member of the governing body of a state agency, or advisory body to the governing body, if:

(a) (1) The governing body or advisory body performs functions that involve introducing, voting upon or otherwise acting upon any matter of a permanent or general character which may reflect public policy; or
 (2) The former public officer [is]:

(i) Is engaged in the profession, occupation or business regulated by the state agency; (b) The former public officer holds]

(ii) Holds a license issued by the state agency; and

[<del>(c) Holding</del>]

(iii) Is required to hold a license issued by the state agency [is] as a requirement for membership on the governing body of the state agency.

(b) A former public officer who was a member of a local legislative body, or advisory body to such a local legislative body.

(c) (POTENTIAL TO EXEMPT CERTAIN OTHER PUBLIC OFFICERS AND EMPLOYEES OF LOCAL GOVERNMENT?)

clerical employee, shall not solicit or accept compensation from a 1 person to whom a contract for supplies, materials, equipment or 2 services was awarded by the agency for 1 year after the 3 termination of the public officer's or employee's service or period 4 of employment, if: 5

(a) The amount of the contract exceeded \$25,000; 6

(b) The contract was awarded within the 12-month period 7 immediately preceding the termination of the public officer's or 8 employee's service or period of employment; and 9

(c) The position held by the former public officer or employee 10 at the time the contract was awarded allowed for the former public 11 officer or employee to affect or influence the awarding of the 12 contract. 13

14 8. The Commission may relieve a current or former public 15 officer or employee from the strict application of the provisions of 16 this section if:

17 (a) The current or former public officer or employee requests 18 an opinion from the Commission pursuant to NRS 281A.440; and

(b) The Commission determines that such relief is not contrary 19 20 to: 21

(1) The best interests of the public;

(2) The continued ethical integrity of the agency; and

(3) The provisions of this chapter.

9. As used in this section, "regulation" has the meaning 24 ascribed to it in NRS 233B.038 and also includes regulations 25 adopted by an agency that is not subject to the requirements of 26 27 chapter 233B of NRS.

28 Sec. 41. NRS 281A.420 is hereby amended to read as follows: 281A.420 1. Except as otherwise provided in this section, a 29 public officer or employee shall not approve, disapprove, vote, 30 abstain from voting or otherwise act upon a matter: 31

(a) Regarding which the public officer or employee has accepted 32 33 a gift or loan:

(b) In which the public officer or employee has a *significant* 34 35 pecuniary interest; or

(c) Which would reasonably be affected by the public officer's 36 37 or employee's commitment in a private capacity to the linterest of others, interests of another person, 38

 $\rightarrow$  without disclosing [sufficient] information concerning the gift [] 39 or loan, significant pecuniary interest or commitment in a private 40 capacity to the interests of the person that is sufficient to inform 41 the public of the potential effect of the action or abstention upon the 42 person who provided the gift or loan, upon the public officer's or 43 employee's *significant* pecuniary interest, or upon the *persons* 44 *person* to whom the public officer or employee has a commitment in 45

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Amend line 18 to read as follows:

An opinion from the Commission pursuant to subsection 1 of NRS 281A.440; and

Amend lines 24-27 as follows:

9. As used in this section, "regulation" [has] :

(a) As applied to a state agency:

(1) Has the meaning ascribed to it in NRS 233B.038 [and also includes]; and

(2) Includes regulations which are adopted by [an] a state agency that is not subject to the requirements of chapter 233B of NRS.

(b) As applied to a local agency, includes any ordinance, code or other governing law.

a private capacity. Such a disclosure must be made at the time the 1 matter is considered. If the public officer or employee is a member 2 of a body which makes decisions, the public officer or employee 3 shall make the disclosure in public to the chair and other members 4 of the body. If the public officer or employee is not a member of 5 such a body and holds an appointive office, the public officer or 6 employee shall make the disclosure to the supervisory head of the 7 public officer's or employee's organization or, if the public officer 8 holds an elective office, to the general public in the area from which 9 the public officer is elected. 10

11 2. The provisions of subsection 1 do not require a public 12 officer to disclose:

(a) Any campaign contributions that the public officer reportedin a timely manner pursuant to NRS 294A.120 or 294A.125; or

15 (b) Any contributions to a legal defense fund that the public 16 officer reported in a timely manner pursuant to NRS 294A.286.

3. Except as otherwise provided in this section, in addition to the requirements of subsection 1, a public officer shall not vote upon or advocate the passage or failure of, but may otherwise participate in the consideration of, a matter with respect to which the independence of judgment of a reasonable person in the public officer's situation would be materially affected by:

23 (a) The public officer's acceptance of a gift or loan;

24 (b) The public officer's *significant* pecuniary interest; or

25 (c) The public officer's commitment in a private capacity to the 26 interests of <del>[others.]</del> *another person*.

4. In interpreting and applying the provisions of subsection 3:

28 (a) It must be presumed that the independence of judgment of a reasonable person in the public officer's situation would not be 29 materially affected by the public officer's acceptance of a gift or 30 loan, significant pecuniary interest or [the public officer's] 31 32 commitment in a private capacity to the interests of **others** another *person* where the resulting benefit or detriment accruing to the 33 public officer, or if the public officer has a commitment in a private 34 capacity to the interests of **[others,]** another person, accruing to the 35 other [persons,] person, is not greater than that accruing to any other 36 37 member of *[the] any* general business, profession, occupation or group that is affected by the matter. The presumption set forth in 38 39 this paragraph does not affect the applicability of the requirements set forth in subsection 1 relating to the disclosure of the pecuniary 40 interest or commitment in a private capacity to the interests of 41 others.] exempts a public officer from the requirements set forth in 42 subsection 1 when the benefit or detriment accruing to the public 43 officer is not greater than that accruing to any other member of 44

Delete all new language in lines 39-44 on page 25 and lines 1-2 on page 26, and retain otherwise original language in the last sentence of paragraph (a) of subsection 4 of NRS 281A.420.

Amend back to original language as follows:

The presumption set forth in this paragraph does not affect the applicability of the requirements set forth in subsection 1 relating to the disclosure of the pecuniary interest or commitment in a private capacity to the interests of others.





any general business, profession, occupation or group which is
 affected by the matter.

3 (b) The Commission must give appropriate weight and proper 4 deference to the public policy of this State which <del>[favors]</del>:

5 (1) Favors the right of a public officer to perform the duties 6 for which the public officer was elected or appointed and to vote or 7 otherwise act upon a matter, provided the public officer has properly 8 disclosed the public officer's acceptance of a gift or loan, [the public 9 officer's] significant pecuniary interest or [the public officer's] 10 commitment in a private capacity to the interests of [others] another 11 person in the manner required by subsection 1 [. Because]; and

(2) Acknowledges that abstention by a public officer disrupts 12 the normal course of representative government and deprives the 13 14 public and the public officer's constituents of a voice in governmental affairs . [, the provisions of this section are intended 15 to require abstention only in clear cases where the independence of 16 judgment of a reasonable person in the public officer's situation 17 would be materially affected by the public officer's acceptance of a 18 gift or loan, the public officer's pecuniary interest or the public 19 officer's commitment in a private capacity to the interests of others.] 20

5. Except as otherwise provided in NRS 241.0355, if a public officer declares to the body or committee in which the vote is to be taken that the public officer will abstain from voting because of the requirements of this section, the necessary quorum to act upon and the number of votes necessary to act upon the matter, as fixed by any statute, ordinance or rule, is reduced as though the member abstaining were not a member of the body or committee.

28 6. The provisions of this section do not, under any 29 circumstances:

30 (a) Prohibit a member of a local legislative body from 31 requesting or introducing a legislative measure; or

32 (b) Require a member of a local legislative body to take any 33 particular action before or while requesting or introducing a 34 legislative measure.

35 7. The provisions of this section do not, under any circumstances, apply to State Legislators or allow the Commission 36 to exercise jurisdiction or authority over State Legislators. The 37 responsibility of a State Legislator to make disclosures concerning 38 39 gifts, loans, interests or commitments and the responsibility of a State Legislator to abstain from voting upon or advocating the 40 passage or failure of a matter are governed by the Standing Rules of 41 the Legislative Department of State Government which are adopted, 42 administered and enforced exclusively by the appropriate bodies of 43 the Legislative Department of State Government pursuant to Section 44 6 of Article 4 of the Nevada Constitution. 45





Delete all new language in lines 1-2 and retain otherwise original language in the last sentence of paragraph (a) of subsection 4 of NRS 281A.420

8. As used in this section <del>[:</del> 1

2 (a) "Commitment in a private capacity to the interests of others" 3 means a commitment to a person:

(1) Who is a member of the public officer's or employee's 4 household: 5

(2) Who is related to the public officer or employee by 6 blood, adoption or marriage within the third degree of consanguinity 7 or affinity; 8

(3) Who employs the public officer or employee or a 9 member of the public officer's or employee's household; 10

(4) With whom the public officer or employee has a 11 substantial and continuing business relationship; or 12

(5) Any other commitment or relationship that is 13 14 substantially similar to a commitment or relationship described in subparagraphs (1) to (4), inclusive, of this paragraph. 15

(b) "Public], "public officer" and "public employee" do not 16 17 include a State Legislator.

Sec. 42. NRS 281A.430 is hereby amended to read as follows: 18

281A.430 1. [Except] Notwithstanding the provisions of 19 NRS 281.221 and 281.230, and except as otherwise provided in this 20 section and NRS [281A.530] 218A.970 and 332.800, a public 21 22 officer or employee shall not, *directly or through a third party*, 23 perform any contract, bid on or enter into any contract or 24 modify or renew any contract if:

(a) The contract is between a governmental the agency in 25 26 which the public officer or employee serves and [any]:

(1) The public officer or employee; or

28 (2) Any business entity in which the public officer or 29 employee has a significant pecuniary interest H; or

30 (b) The contract is between an agency that has any 31 connection, relation or affiliation with the agency in which the public officer or employee serves and: 32 33

(1) The public officer or employee; or

34 (2) Any business entity in which the public officer or 35 employee has a significant pecuniary interest,

if the duties or services to be performed or provided for the 36 37 agency pursuant to the contract are the same or similar duties 38 performed by the public officer or employee for the agency in 39 which he or she serves.

2. A Imember of any board, commission or similar body who 40 is engaged in the profession, occupation or business regulated by 41 such board, commission or body may, in the ordinary course of his 42 or her business, bid on or enter into a contract with any 43 governmental agency, except the board, commission or body on 44 which he or she is a member, if the member has not taken part in 45

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developing the contract plans or specifications and the member will 1

2 not be personally involved in opening, considering or accepting

offers.] public officer or employee may perform a contract, bid on 3 or enter into a contract or modify or renew a contract with an

4 agency in which the public officer or employee serves, or a related 5 agency as described in paragraph (b) of subsection 1, if: 6

(a) The contract is subject to competitive selection and, at the 7 time the contract is bid on, entered into, modified or renewed: 8

(1) The contracting process is controlled by the rules of 9 open competitive bidding or the rules of open competitive bidding 10 are not used as a result of the applicability of NRS 332.112 or 11 12 332.148:

13 (2) The sources of supply are limited and no other person 14 expresses an interest in the contract:

15 (3) The public officer or employee has not taken part in 16 developing the contract plans or specifications; and

17 (4) The public officer or employee is not personally 18 involved in opening, considering or accepting offers.

19 (b) The contract, by its nature, is not adapted to be awarded by 20 competitive selection and, at the time the contract is bid on, 21 entered into, modified or renewed:

22 (1) The public officer or employee has not taken part in developing the contract plans or specifications and is not 23 24 personally involved in opening, considering, or accepting offers; 25 and 26

(2) The contract:

27 (I) Has been approved by the agency through the 28 application of internal procedures in which a public officer or 29 employee may obtain approval to engage in such contracts; or

30 (II) Is not exclusive to the public officer or employee 31 and is the type of contract that is available to all persons with the 32 requisite qualifications.

3. A full- or part-time faculty member or employee of the 33 Nevada System of Higher Education may *perform a contract*, bid 34 35 on or enter into a contract or *modify or renew a contract* with governmental] an agency, or may benefit financially or otherwise 36 37 from a contract between a governmental an agency and a private entity, if the contract complies with the policies established by the 38 39 Board of Regents of the University of Nevada pursuant to 40 NRS 396.255.

4. [A public officer or employee, other than a public officer or 41 employee described in subsection 2 or 3, may bid on or enter into a 42 contract with a governmental agency if: 43

(a) The contracting process is controlled by the rules of open 44 competitive bidding or the rules of open competitive bidding are not 45



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employed as a result of the applicability of NRS 332.112 or 1 2 332.148:

(b) The sources of supply are limited: 3

(c) The public officer or employee has not taken part in 4

developing the contract plans or specifications; and 5

(d) The public officer or employee will not be personally 6

involved in opening, considering or accepting offers. 7

If a public officer who is authorized to *perform a contract*, bid 8 on or enter into a contract or modify or renew a contract with a 9 governmental] an agency pursuant to this [subsection] section is a 10 member of the governing body of the agency, the public officer, 11 pursuant to the requirements of NRS 281A.420, shall disclose the 12 public officer's interest in the contract and shall not vote on or 13 advocate the approval of the contract. 14

15 5. The purchase of goods or services by any county, city or other political subdivision upon a two-thirds vote of its governing 16 17 body from a member of the governing body who is the sole source of supply within the area served by the governing body is not 18 unlawful or unethical if the public notice of the meeting 19 specifically mentions that such a purchase will be discussed. 20

21 6. The Commission may relieve a public officer or employee 22 from the strict application of the provisions of this section if:

(a) The public officer or employee requests an opinion from 23 the Commission pursuant to NRS 281A.440; and 24

25 (b) The Commission determines that such relief is not contrary 26 to:

(1) The best interests of the public;

(2) The continued ethical integrity of the agency; and

(3) The provisions of this chapter.

30 7. As used in this section, "contract, by its nature, is not adapted to be awarded by competitive selection" includes, without 31 32 limitation:

(a) A contract for services which may only be contracted from 33 a sole or limited source; 34

35 (b) A contract for professional services, including, without limitation, a contract for the services of: 36

(1) An expert witness:

38 (2) A professional engineer;

(3) A registered architect; 39

(4) An attorney: 40 41

(5) An accountant: or

(6) Any other professional, if the services of that 42 43 professional are not adapted to competitive selection;

44 (c) A contract for services necessitated by an emergency affecting the national, state or local defense or an emergency 45

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Delete lines 15-20 (new subsection 5) and replace (rewrite) with the following new language: 5. A public officer who is a member of the governing body of any county, city or other political subdivision shall not sell goods or services to the county, city or other political subdivision unless:

(a) The public officer, or an entity in which the public officer has a significant pecuniary interest, offers the sole source of supply of the goods or services within the area served by the governing body; and

(b) The governing body:

(1) Issues a public notice of the meeting which specifically mentions that such a purchase of goods or services will be considered; and

(2) Approves the purchase [upon a two thirds vote.] according to law.

Amend line 24 to read as follows:

The Commission pursuant to subsection 1 of NRS 281A.440; and

1 caused by a natural or human-caused disaster or any other 2 unforeseeable circumstances; or

3 (d) Any other contract which is open or available to the public 4 at large.

5 **Sec. 43.** NRS 281A.440 is hereby amended to read as follows: 281A.440 1. The Commission shall render an opinion 6 interpreting the statutory ethical standards and apply the standards to 7 a given set of facts and circumstances within 45 days after receiving 8 a request, on a form prescribed by the Commission, from a public 9 officer or employee who is seeking guidance on questions which 10 directly relate to the propriety of the requester's own past, present or 11 future conduct as **[an]** a public officer or employee, unless the 12 public officer or employee waives the time limit. The public officer 13 or employee may also request the Commission to hold a public 14 hearing regarding the requested opinion.] If a requested opinion 15 relates to the propriety of the requester's own present or future 16 17 conduct, the opinion of the Commission is:

(a) Binding upon the requester as to the requester's future
 conduct; and

(b) Final and subject to judicial review pursuant to NRS
233B.130, except that a proceeding regarding this review must be
held in closed court without admittance of persons other than those
necessary to the proceeding, unless this right to confidential
proceedings is waived by the requester.

25 2. The Commission may render an opinion interpreting the 26 statutory ethical standards and apply the standards to a given set of 27 facts and circumstances:

28 (a) Upon request from a specialized or local ethics committee.

29 (b) Except as otherwise provided in this subsection, upon 30 request from a person, if the requester submits:

31 (1) The request on a form prescribed by the Commission; 32 and

(2) All related evidence deemed necessary by the Executive
 Director and the investigatory panel to make a determination of
 whether there is just and sufficient cause to render an opinion in the
 matter.

(c) Upon the Commission's own motion regarding the propriety
of conduct by a public officer or employee. The Commission shall
not initiate proceedings pursuant to this paragraph based solely upon
an anonymous complaint.

41  $\rightarrow$  The Commission shall not render an opinion interpreting the 42 statutory ethical standards or apply those standards to a given set of 43 facts and circumstances if the request is submitted by a person who 44 is incarcerated in a correctional facility in this State.





3. Upon receipt of a request for an opinion by the Commission 1 2 or upon the motion of the Commission pursuant to subsection 2, the Executive Director shall investigate the facts and circumstances 3 relating to the request to determine whether there is just and 4 sufficient cause for the Commission to render an opinion in the 5 matter. The Executive Director shall notify the public officer or 6 employee who is the subject of the request and provide the public 7 8 officer or employee an opportunity to submit to the Executive Director a response to the allegations against the public officer or 9 employee within 30 days after the date on which the public officer 10 or employee received the notice of the request. The purpose of the 11 12 response is to provide the Executive Director with any information relevant to the request which the public officer or employee believes 13 may assist the Executive Director and the investigatory panel in 14 15 conducting the investigation. The public officer or employee is not 16 required in the response or in any proceeding before the 17 investigatory panel to assert, claim or raise any objection or defense, 18 in law or fact, to the allegations against the public officer or 19 employee and no objection or defense, in law or fact, is waived, abandoned or barred by the failure to assert, claim or raise it in the 20 21 response or in any proceeding before the investigatory panel.

22 4. The Executive Director shall complete the investigation and present a written recommendation relating to just and sufficient 23 24 cause, including, without limitation, the specific evidence or 25 *reasons that support the recommendation*, to the investigatory 26 panel within 70 days after the receipt of or the motion of the 27 Commission for the request, unless the public officer or employee waives this time limit. IIf, after the investigation, the Executive 28 Director determines that there is just and sufficient cause for the 29 Commission to render an opinion in the matter, the Executive 30 Director shall state such a recommendation in writing, including, 31 without limitation, the specific evidence that supports the Executive 32 Director's recommendation. If, after the investigation, the Executive 33 Director determines that there is not just and sufficient cause for the 34 Commission to render an opinion in the matter, the Executive 35 Director shall state such a recommendation in writing, including, 36 without limitation, the specific reasons for the Executive Director's 37 recommendation. 38

5. Within 15 days after the Executive Director has provided the Executive Director's] written recommendation in the matter to the investigatory panel [] pursuant to subsection 4, the investigatory panel shall conclude the investigation and make a final determination regarding whether there is just and sufficient cause for the Commission to render an opinion in the matter, unless the public officer or employee waives this time limit. The investigatory





panel shall not determine that there is just and sufficient cause for 1 the Commission to render an opinion in the matter unless the 2 Executive Director has provided the public officer or employee an 3 opportunity to respond to the allegations against the public officer or 4 employee as required by subsection 3. The investigatory panel shall 5 cause a record of its proceedings *to be made* in each matter. [to be 6 kept, and such al The record of the investigatory panel must 7 [remain] be kept confidential [until the investigatory panel 8 determines whether there is just and sufficient cause for by the 9 Commission [to render an opinion] in the [matter.] manner and for 10 the period prescribed by subsection 8. 11

6. If the investigatory panel determines that there is just and sufficient cause for the Commission to render an opinion in the matter, the Commission shall hold a hearing and render an opinion in the matter within 60 days after the determination of just and sufficient cause by the investigatory panel, unless the public officer or employee waives this time limit.

18 7. Each request for an opinion that a public officer or employee 19 submits to the Commission pursuant to subsection 1, each opinion 20 rendered by the Commission in response to such a request and any 21 motion, determination, evidence or record of a hearing relating to 22 such a request are confidential unless the public officer or employee 23 who requested the opinion:

(a) Acts in contravention of the opinion, in which case the
Commission may disclose the request for the opinion, the contents
of the opinion and any motion, evidence or record of a hearing
related thereto;

(b) Discloses the request for the opinion, the contents of the
 opinion, or any motion, evidence or record of a hearing related
 thereto; or

(c) Requests the Commission to disclose the request for the
 opinion, the contents of the opinion, or any motion, evidence or
 record of a hearing related thereto.

8. Except as otherwise provided in this subsection, feach 34 35 document] all files, material and information in the possession of the Commission or its staff that is related to a request for an opinion 36 37 regarding a public officer or employee submitted to or initiated by the Commission pursuant to subsection 2, including, without 38 limitation, the Commission's copy of the request, the record of the 39 *investigatory panel* and all *files*, materials and information gathered 40 or created in [an] the investigation of the request, [is] are 41 confidential **[until]** and are not discoverable except to the extent 42 *that* the investigatory panel determines [whether] there is just and 43 sufficient cause to render an opinion in the matter [. The public 44 officer or employee who is the subject of a request for an opinion 45





Delete lines 5-11 on page 32. Retain original language of last sentence of subsection 5 of NRS 281A.440, except for the following deletions:

The investigatory panel shall cause a record of its proceedings in each matter to be kept [<del>, and such a record must remain confidential until the investigatory panel</del> determines whether there is just and sufficient cause for the Commission to render an opinion in the matter].

Delete lines 34-45 and delete lines 1-5 on page 33 and amend subsection 8 of NRS 281A.440 as follows:

8. Except as otherwise provided in [this subsection, each] subsection 9, any information, communication, record, document or other material which is in the possession of the Commission or its staff [that] and is related to a request for an opinion regarding a public officer or employee submitted to or initiated by the Commission pursuant to subsection 2, including, without limitation, [the Commission's copy of the request and all materials and information gathered in an investigation of the request] the record of a proceeding of the investigatory panel required pursuant to subsection 5:

(a) Is confidential and not a public record pursuant to Chapter 239 of the Nevada Revised Statutes until the investigatory panel determines whether there is just and sufficient cause to render an opinion in the matter [. The] or the public officer or employee who is the subject of a request for an opinion submitted or initiated pursuant to subsection 2 [may] in writing [authorize] authorizes the Commission to make its [files, material and information] information, communications, records, documents or other materials which are related to the request publicly available [.], whichever occurs first.

(b) Becomes a public record pursuant to Chapter 239 of the Nevada Revised Statutes after written notice of the final determination of the investigatory panel regarding just and sufficient cause for the Commission to render an opinion in the matter is served on the public officer or employee who is the subject of the request for an opinion submitted or initiated pursuant to subsection 2.

submitted or initiated pursuant to subsection 2 may in writing
 authorize the Commission to make its files, material and
 information which are related to the request publicly available.] and

4 relies on the files, materials and information in support of the 5 determination.

6 9. [Except as otherwise provided in paragraphs (a) and (b), the
 7 proceedings of the investigatory panel are confidential until the
 8 investigatory panel determines whether there is just and sufficient
 9 cause to render an opinion in the matter. A person who:

10 <u>(a) Requests an opinion from the Commission pursuant to</u> 11 paragraph (b) of subsection 2 may:

12 (1) At any time, reveal to a third party the alleged conduct of
 a public officer or employee underlying the request that the person
 14 filed with the Commission or the substance of testimony, if any, that
 15 the person gave before the Commission.

16 (2) After the investigatory panel determines whether there is
 ijust and sufficient cause to render an opinion in the matter, reveal to
 a third party the fact that the person requested an opinion from the
 Commission.

20 (b) Gives testimony before the Commission may:

(1) At any time, reveal to a third party the substance of
 testimony that the person gave before the Commission.

(2) After the investigatory panel determines whether there is
 just and sufficient cause to render an opinion in the matter, reveal to
 a third party the fact that the person gave testimony before the
 Commission.

 $\frac{10.1}{28}$  Whenever the Commission holds a hearing pursuant to this section, the Commission shall:

(a) Notify the person about whom the opinion was requested ofthe place and time of the Commission's hearing on the matter;

(b) Allow the person to be represented by counsel; and

32 (c) Allow the person to hear the evidence presented to the 33 Commission and to respond and present evidence on the person's 34 own behalf.

The Commission's hearing may be held no sooner than 10 days after the notice is given unless the person agrees to a shorter time.

[11.] 10. If a person who is not a party to a hearing before the 37 Commission, including, without limitation, a person who has 38 requested an opinion pursuant to paragraph (a) or (b) of subsection 39 2, wishes to ask a question of a witness at the hearing, the person 40 must submit the question to the Executive Director in writing. The 41 Executive Director may submit the question to the Commission if 42 the Executive Director deems the question relevant and appropriate. 43 This subsection does not require the Commission to ask any 44 question submitted by a person who is not a party to the proceeding. 45

31



Add new subsection to NRS 281A.440 as follows:

9. Except as otherwise provided in this section, the investigative file of the *Commission is confidential. At any time after being served with written notice of the final determination of the investigatory panel regarding just and sufficient cause for the Commission to render an opinion in the matter, the subject of the request for opinion may submit a written discovery request to the Commission for a copy of any portion of the investigative file that the Commission intends to present for consideration as evidence in rendering an opinion in the matter and a list of proposed witnesses. Any portion of the investigative file which the Commission presents as evidence in rendering an opinion in the matter becomes a public record as provided in chapter 239 of the Nevada Revised Statutes.* 

Change all remaining subsection numbers throughout NRS 281A.440 accordingly.

(a) Submit all necessary information to the Commission; and 3

(b) Declare by oath or affirmation that the person will testify 4 5 truthfully,

→ the Commission may decline to render an opinion. 6

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[13.] 12. For good cause shown, the Commission may take 7 testimony from a person by telephone or video conference. 8

[14.] 13. For the purposes of NRS 41.032, the members of the 9 Commission and its employees shall be deemed to be exercising or 10 performing a discretionary function or duty when taking an action 11 12 related to the rendering of an opinion pursuant to this section.

[15.] 14. A meeting or hearing that the Commission or the 13 investigatory panel holds to receive information or evidence 14 15 concerning the propriety of the conduct of a public officer or employee pursuant to this section and the deliberations of the 16 Commission and the investigatory panel on such information or 17 18 evidence are not subject to the provisions of chapter 241 of NRS.

**Sec. 44.** NRS 281A.470 is hereby amended to read as follows: 19

281A.470 1. Any department, board, commission or other 20 state agency [of the State] or the governing body of a county or an 21 incorporated city may establish a specialized or local ethics 22 committee to complement the functions of the Commission. A 23 specialized or local ethics committee may: 24

(a) Establish a code of ethical standards suitable for the 25 particular ethical problems encountered in its sphere of activity. The 26 27 standards may not be less restrictive than the statutory ethical standards. 28

29 (b) Render an opinion upon the request of any public officer or employee of its own organization or level seeking an interpretation 30 31 of its ethical standards on questions directly related to the propriety of the public officer's or employee's own future official conduct or 32 refer the request to the Commission. Any public officer or employee 33 subject to the jurisdiction of the committee shall direct the public 34 35 officer's or employee's inquiry to that committee instead of the 36 Commission.

(c) Require the filing of statements of financial disclosure by 37 public officers on forms prescribed by the committee or the city 38 clerk if the form has been: 39

(1) Submitted, at least 60 days before its anticipated 40 distribution, to the Secretary of State for review; and 41

(2) Upon review, approved by the Secretary of State. The 42 Secretary of State shall not approve the form unless the form 43 contains all the information required to be included in a statement 44 of financial disclosure pursuant to NRS 281.571. 45



After line 18, add new subsection as follows:

15. As used in this section, the investigative file of the Commission related to a request for opinion regarding a public officer or employee submitted to or initiated by the Commission pursuant to this section includes, without limitation, any information obtained by the Commission via any form of communication during the course of an investigation and any record, document or other material created or maintained during an investigation related to the subject, whether or not acquired through a subpoena.

1 2. The Secretary of State is not responsible for the costs of 2 producing or distributing a form for filing a statement of financial 3 disclosure pursuant to the provisions of subsection 1.

4 3. A specialized or local ethics committee shall not attempt to 5 interpret or render an opinion regarding the statutory ethical 6 standards.

7 [3.] 4. Each request for an opinion submitted to a specialized
8 or local ethics committee, each hearing held to obtain information
9 on which to base an opinion, all deliberations relating to an opinion,
10 each opinion rendered by a committee and any motion relating to
11 the opinion are confidential unless:

12 (a) The public officer or employee acts in contravention of the 13 opinion; or

14 (b) The requester discloses the content of the opinion.

15 Sec. 45. NRS 281A.480 is hereby amended to read as follows:

16 281A.480 1. In addition to any other penalties provided by 17 law, the Commission may impose on a public officer or employee or 18 former public officer or employee civil penalties:

19 (a) Not to exceed \$5,000 for a first willful violation of this 20 chapter;

(b) Not to exceed \$10,000 for a separate act or event that constitutes a second willful violation of this chapter; and

(c) Not to exceed \$25,000 for a separate act or event that
 constitutes a third willful violation of this chapter.

25 2. In addition to any other penalties provided by law, the 26 Commission may impose a civil penalty not to exceed \$5,000 and 27 assess an amount equal to the amount of attorney's fees and costs 28 actually and reasonably incurred by the person about whom an 29 opinion was requested pursuant to NRS 281A.440 against a person 30 who prevents, interferes with or attempts to prevent or interfere with 31 the discovery or investigation of a violation of this chapter.

32 3. If the Commission finds that a violation of a provision of 33 this chapter by a public officer or employee or former public officer 34 or employee has resulted in the realization of a financial benefit by 35 the current or former public officer or employee or another person, 36 the Commission may, in addition to any other penalties provided by 37 law, require the current or former public officer or employee to pay 38 a civil penalty of not more than twice the amount so realized.

4. In addition to any other penalties provided by law, if a proceeding results in an opinion that:

(a) One or more willful violations of this chapter have been
committed by a State Legislator removable from office only through
expulsion by the State Legislator's own House pursuant to Section 6
of Article 4 of the Nevada Constitution, the Commission shall:





(1) If the State Legislator is a member of the Senate, submit 1 the opinion to the Majority Leader of the Senate or, if the Majority 2 Leader of the Senate is the subject of the opinion or the person who 3 requested the opinion, to the President Pro Tempore of the Senate; 4 5 or

(2) If the State Legislator is a member of the Assembly, 6 submit the opinion to the Speaker of the Assembly or, if the Speaker 7 of the Assembly is the subject of the opinion or the person who 8 requested the opinion, to the Speaker Pro Tempore of the Assembly. 9

(b) One or more willful violations of this chapter have been 10 committed by a state officer removable from office only through 11 12 impeachment pursuant to Article 7 of the Nevada Constitution, the Commission shall submit the opinion to the Speaker of the 13 Assembly and the Majority Leader of the Senate or, if the Speaker 14 15 of the Assembly or the Majority Leader of the Senate is the person who requested the opinion, to the Speaker Pro Tempore of the 16 17 Assembly or the President Pro Tempore of the Senate, as 18 appropriate.

(c) One or more willful violations of this chapter have been 19 committed by a public officer other than a public officer described 20 in paragraphs (a) and (b), the willful violations shall be deemed to 21 22 be malfeasance in office for the purposes of NRS 283.440 and the 23 Commission:

(1) May file a complaint in the appropriate court for removal 24 of the public officer pursuant to NRS 283.440 when the public 25 officer is found in the opinion to have committed fewer than three 26 27 willful violations of this chapter.

28 (2) Shall file a complaint in the appropriate court for removal of the public officer pursuant to NRS 283.440 when the public 29 officer is found in the opinion to have committed three or more 30 31 willful violations of this chapter.

→ This paragraph grants an exclusive right to the Commission, and 32 no other person may file a complaint against the public officer 33 pursuant to NRS 283.440 based on any violation found in the 34 35 opinion.

5. An action taken by a public officer or employee or former 36 37 public officer or employee relating to this chapter is not a willful 38 violation of a provision of those sections if the public officer or employee establishes by sufficient evidence that the public officer or 39 employee satisfied all of the following requirements: 40

(a) The public officer or employee relied in good faith upon the 41 advice of the legal counsel retained by the public body which the 42 public officer represents or by the employer of the public employee 43 or upon the manual published by the Commission pursuant to NRS 44 281A.290. [] For purposes of this paragraph, a public officer or 45





Amend NRS 281A.480(5)(a) as follows:

(a) The public officer or employee relied in good faith upon the advice of the legal counsel retained by the public body on which the public officer [represents] serves or by the employer of the public employee for upon the manual published by the Commission pursuant to NRS 281A.290.

Delete lines 44 and 45 and all proposed new language at the end of paragraph (a) of subsection 5 of NRS 281A.480.

employee has not relied in good faith upon the advice of legal 1 counsel if the public officer or employee has personal knowledge 2 that the advice of the legal counsel is inaccurate or contrary to 3 law. 4

5 (b) The public officer or employee was unable, through no fault of the public officer or employee, to obtain an opinion from the 6 Commission before the action was taken. [; and] 7

(c) The public officer or employee took action that was not 8 contrary to a prior published opinion issued by the Commission. 9

6. In addition to any other penalties provided by law, a public 10 employee who commits a willful violation of this chapter is subject 11 to disciplinary proceedings by the employer of the public employee 12 and must be referred for action in accordance to the applicable 13 14 provisions governing the employment of the public employee.

15 7. The provisions of this chapter do not abrogate or decrease the effect of the provisions of the Nevada Revised Statutes which 16 17 define crimes or prescribe punishments with respect to the conduct 18 of public officers or employees. If the Commission finds that a public officer or employee has committed a willful violation of this 19 chapter which it believes may also constitute a criminal offense, the 20 Commission shall refer the matter to the Attorney General or the 21 district attorney, as appropriate, for a determination of whether a 22 crime has been committed that warrants prosecution. 23

8. The imposition of a civil penalty pursuant to subsection 1, 2 24 or 3 is a final decision for the purposes of judicial review pursuant 25 to NRS 233B.130. 26

9. A finding by the Commission that a public officer or 27 28 employee has violated any provision of this chapter must be supported by a preponderance of the evidence unless a greater 29 burden is otherwise prescribed by law. 30

**Sec. 46.** NRS 281A.500 is hereby amended to read as follows:

281A.500 1. On or before the date on which a public officer 32 takes office, the public officer must be informed of the statutory 33 ethical standards and the duty to file an acknowledgment of the 34 35 statutory ethical standards in accordance with this section by:

(a) For an appointed public officer, the appointing authority of 36 37 the public officer; and

(b) For an elected public officer of: 38

(1) The county and other political subdivisions within the 39 county except cities, the county clerk; 40 41

(2) The city, the city clerk;

(3) The Legislative Department of the State Government, 42 43 the Director of the Legislative Counsel Bureau; and

44 (4) The Executive Department of the State Government, the 45 Chief of the Budget Division of the Department of Administration.

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Delete proposed new language at the end of paragraph (a) of subsection 5 of NRS 281A.480, lines 1-4.

(b) The public officer or employee was unable, through no fault of the publicofficer or employee, to obtain an opinion from the Commission before the action was taken; and

(c) (b) The public officer or employee took action that was not contrary to a prior published opinion issued by the Commission.

1 2. Within 30 days after a public employee begins 2 employment:

3 (a) The Administrator of the Division of Human Resource 4 Management of the Department of Administration, or his or her 5 designee, shall provide each new public employee of a state agency 6 with the information prepared by the Commission concerning the 7 statutory ethical standards; and

8 (b) The manager of each local agency, or his or her designee, 9 shall provide each new public employee of the local agency with 10 the information prepared by the Commission concerning the 11 statutory ethical standards.

12 3. Within 6 months after the date on which a public officer 13 takes office or a public employee of a state agency begins 14 employment, the public officer or employee shall complete a 15 course on the statutory ethical standards conducted by the 16 Executive Director pursuant to NRS 281A.240 or by a designee of 17 the Executive Director.

18 *4.* Each public officer shall acknowledge that the public 19 officer:

20 (a) Has received, read and understands the statutory ethical 21 standards; and

(b) Has a responsibility to inform himself or herself of any
 amendments to the statutory ethical standards as soon as reasonably
 practicable after each session of the Legislature.

25 [2.] 5. The acknowledgment must be executed on a form 26 prescribed by the Commission and must be filed with the 27 Commission:

(a) If the public officer is elected to office at the general
election, on or before January 15 of the year following the public
officer's election.

(b) If the public officer is elected to office at an election other
than the general election or is appointed to office, on or before the
30th day following the date on which the public officer takes office.

[3.] 6. Except as otherwise provided in this subsection, a public 34 officer shall execute and file the acknowledgment once for each 35 term of office. If the public officer serves at the pleasure of the 36 37 appointing authority and does not have a definite term of office, 38 the public officer, in addition to executing and filing the acknowledgment after the public officer takes office in accordance 39 with subsection  $\begin{bmatrix} 2 \\ -1 \end{bmatrix}$ , shall execute and file the acknowledgment on 40 or before January 15 of each even-numbered year while the public 41 officer holds that office. 42

43 [4.] 7. For the purposes of this section, the acknowledgment is 44 timely filed if, on or before the last day for filing, the 45 acknowledgment is : [filed in one of the following ways:]





1 (a) Delivered in person to the principal office of the 2 Commission in Carson City.

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3 (b) Mailed to the Commission by first-class mail, or other class 4 of mail that is at least as expeditious, postage prepaid. Filing by mail 5 is complete upon timely depositing the acknowledgment with the 6 United States Postal Service.

7 (c) Dispatched to a third-party commercial carrier for delivery to 8 the Commission within 3 calendar days. Filing by third-party 9 commercial carrier is complete upon timely depositing the 10 acknowledgment with the third-party commercial carrier.

11 [5.] (d) Transmitted to the Commission by facsimile machine 12 or other electronic means authorized by the Commission. Filing by 13 facsimile machine or other electronic means is complete upon 14 receipt of the transmission by the Commission.

15 **8.** The form for making the acknowledgment must contain:

(a) The address of the Internet website of the Commission where
 a public officer may view the statutory ethical standards and print a
 [hard] copy [;] of the standards; and

19 (b) The telephone number and mailing address of the 20 Commission where a public officer may make a request to obtain a 21 [hard] *printed* copy of the statutory ethical standards from the 22 Commission.

23 **[6.]** 9. Whenever the Commission, or any public officer or 24 employee as part of the public officer's or employee's official 25 duties, provides a public officer with a **[hard]** *printed* copy of the 26 form for making the acknowledgment, a **[hard]** *printed* copy of the 27 statutory ethical standards must be included with the form.

28 [7.] 10. The Commission shall retain each acknowledgment
 29 filed pursuant to this section for 6 years after the date on which the
 30 acknowledgment was filed.

31 **[8.]** *11.* Willful refusal to execute and file the acknowledgment 32 required by this section shall be deemed to be:

(a) A willful violation of this chapter for the purposes of
 NRS 281A.480; and

(b) Nonfeasance in office for the purposes of NRS 283.440 and, if the public officer is removable from office pursuant to NRS 283.440, the Commission may file a complaint in the appropriate court for removal of the public officer pursuant to that section. This paragraph grants an exclusive right to the Commission, and no other person may file a complaint against the public officer pursuant to NRS 283.440 based on any violation of this section.

42 [9.] 12. As used in this section, "general election" has the 43 meaning ascribed to it in NRS 293.060.





**Sec. 47.** NRS 281A.540 is hereby amended to read as follows: 1 2 281A.540 [1.] In addition to any other penalties provided by law, **[a]** any governmental grant, contract or lease **[entered into in** 3 violation of this chapter is voidable by the State, county, city or 4 political subdivision. In a determination under this section of 5 whether to void a grant, contract or lease, the interests of innocent 6 third parties who could be damaged must be taken into account. The 7 Attorney General, district attorney or city attorney must give notice 8 of the intent to void a grant, contract or lease under this section no 9 later than 30 days after the Commission has determined that there 10 has been a related violation of this chapter. 11

12 - 2. In addition to any other penalties provided by law, a contract
 13 prohibited by NRS 281.230 which is knowingly entered into by a
 14 person designated in subsection 1 of NRS 281.230 is void.

15 <u>3. Any action taken by the State in violation of this chapter is</u>
 16 voidable, except that the interests of innocent third parties in the
 17 nature of the violation must be taken into account. The Attorney
 18 General may also pursue any other available legal or equitable
 19 remedies.

-4. In addition to any other penalties provided by law, the 20 Attorney General may recover any fee, compensation, gift or benefit 21 22 received by a person as a result of a violation of this chapter by a 23 public officer. An action to recover pursuant to this section must be brought within 2 years after the violation or reasonable discovery of 24 25 the violation.] made or other governmental action taken in violation of this chapter may be declared void pursuant to section 26 27 11 of this act.

28 Sec. 48. NRS 218D.175 is hereby amended to read as follows:

29 218D.175 1. For a regular session, the Governor or the Governor's designated representative may request the drafting of 30 31 not more than 100 legislative measures which have been approved 32 by the Governor or the Governor's designated representative on behalf of the officers, agencies, boards, commissions, departments 33 and other units of the Executive Department. The requests must be 34 35 submitted to the Legislative Counsel on or before September 1 36 preceding the regular session.

37 2. The Department of Administration may request on or before 38 the 19th day of a regular session, without limitation, the drafting of 39 as many legislative measures as are necessary to implement the budget proposed by the Governor and to provide for the fiscal 40 management of the State. In addition to the requests otherwise 41 42 authorized pursuant to this section, the Governor may request the drafting of not more than 5 legislative measures on or before the 43 19th day of a regular session to propose the Governor's legislative 44 45 agenda.





3. For a regular session, the following constitutional officers may request, without the approval of the Governor or the Governor's designated representative, the drafting of not more than the following numbers of legislative measures, which must be submitted to the Legislative Counsel on or before September 1 preceding the regular session:

Lieutenant Governor	1
Secretary of State	5
State Treasurer	
	Secretary of State

4. For a regular session, the Commission on Ethics created by NRS 281A.200 may request, without the approval of the Governor or the Governor's designated representative, the drafting of not more than 2 legislative measures, which must be submitted to the Legislative Counsel on or before September 1 preceding the regular session.

5. Each request made pursuant to this section must be on a
form prescribed by the Legislative Counsel. The legislative
measures requested pursuant to subsections 1, [and] 3 and 4 must
be prefiled on or before December 20 preceding the regular session.
A legislative measure that is not prefiled on or before that date shall
be deemed withdrawn.

26 Sec. 49. NRS 245.075 is hereby amended to read as follows:

245.075 1. Except as otherwise provided in NRS 281.230,
281A.430 [, 281A.530] and 332.800, it is unlawful for any county
officer , *directly or indirectly*, to be interested in any contract made
by the county officer or *to* be a purchaser or [be] interested in any
purchase of a sale made by the county officer in the discharge of his
or her official duties.

2. Any contract made in violation of [subsection 1] this section may be declared void at the instance of the county interested or of any other person interested in the contract except the officer prohibited from making or being interested in the contract.

37 3. Any person [violating] who violates this section [, directly or 38 indirectly,] is guilty of a gross misdemeanor and shall forfeit his or 39 her office.

40 Sec. 50. NRS 268.384 is hereby amended to read as follows:

268.384 1. Except as otherwise provided in NRS 281.230,
281A.430 [, 281A.530] and 332.800, it is unlawful for any city
officer , *directly or indirectly*, to be interested in any contract made
by the city officer [,] or to be a purchaser or interested [, directly or



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indirectly,] in any purchase of a sale made by the city officer in the
 discharge of *his or her* official duties.

3 2. Any person **[violating]** *who violates* this section is guilty of 4 a gross misdemeanor and shall forfeit his or her office.

5 Sec. 51. NRS 268.386 is hereby amended to read as follows:

6 268.386 Any contract made in violation of NRS 268.384 may
7 be declared void at the instance of the city interested or of any other
8 person interested in the contract except [an] the officer prohibited
9 from making or being interested in the contract.

10 Sec. 52. NRS 269.071 is hereby amended to read as follows:

11 269.071 1. **[It]** *Except as otherwise provided in NRS* 281.230, 281A.430 and 332.800, it is unlawful for any member of a town board or board of county commissioners acting for any town to become a contractor under any contract or order for supplies or any other kind of contract authorized by or for the board of which he or she is a member, or to be interested, directly or indirectly, as principal **[1]** in any kind of contract so authorized.

18 2. Any person [violating subsection 1] who violates this 19 section is guilty of a gross misdemeanor and shall forfeit his or her 20 office.

21 Sec. 53. NRS 269.072 is hereby amended to read as follows:

22 269.072 1. [It] Except as otherwise provided in NRS 23 281.230, 281A.430 and 332.800, it is unlawful for any town officer, 24 directly or indirectly, to be interested in any contract made by the 25 town officer [;] or to be a purchaser or [be] interested in any 26 purchase under a sale made by the town officer in the discharge of 27 his or her official duties.

28 2. Any person [violating subsection 1] who violates this 29 section is guilty of a gross misdemeanor and shall forfeit his or her 30 office.

31 Sec. 54. NRS 269.073 is hereby amended to read as follows:

269.073 Any contract made in violation of NRS 269.071 or
 269.072 may be declared void at the instance of the town or any
 person interested in the contract except [an] the officer prohibited
 from making or being interested in the contract.

36 Sec. 55. NRS 332.800 is hereby amended to read as follows:

37 332.800 1. Except as otherwise provided in NRS 281.230 and 281A.430, [and 281A.530,] a member of the governing body 38 39 may not be interested, directly or indirectly, in any contract entered into by the governing body, but the governing body may purchase 40 supplies, not to exceed \$1,500 in the aggregate in any 1 calendar 41 month from a member of such governing body  $\frac{1}{12}$  when not to do so 42 would be of great inconvenience due to a lack of any other local 43 44 source.





1 2. An evaluator may not be interested, directly or indirectly, in 2 any contract awarded by such governing body or its authorized 3 representative.

4 3. A member of a governing body who furnishes supplies in 5 the manner permitted by subsection 1 may not vote on the allowance 6 of the claim for such supplies.

A [violation of] person who violates this section is guilty of
a misdemeanor and, in the case of a member of a governing body, a *violation is* cause for removal from office.

10 Sec. 56. NRS 281A.530 and 281A.550 are hereby repealed.

11 Sec. 57. 1. This section and sections 1 to 45, inclusive, and 12 47 to 56, inclusive, of this act become effective upon passage and 13 approval.

14 2. Section 46 of this act becomes effective on January 1, 2014.

## **TEXT OF REPEALED SECTIONS**

**281A.530** Purchase of goods or services by local government from member of governing body not unlawful or unethical; conditions. The purchase of goods or services by a local government upon a two-thirds vote of its governing body from a member of the governing body who is the sole source of supply within the area served by the governing body is not unlawful or unethical if the public notice of the meeting specifically mentioned that such a purchase would be discussed.

281A.550 Employment of certain former public officers and employees by regulated businesses prohibited; certain former public officers and employees prohibited from soliciting or accepting employment from certain persons contracting with State or local government; determination by Commission.

1. A former member of the Public Utilities Commission of Nevada shall not:

(a) Be employed by a public utility or parent organization or subsidiary of a public utility; or

(b) Appear before the Public Utilities Commission of Nevada to testify on behalf of a public utility or parent organization or subsidiary of a public utility,

 $\rightarrow$  for 1 year after the termination of the member's service on the Public Utilities Commission of Nevada.

2. A former member of the State Gaming Control Board or the Nevada Gaming Commission shall not:



Sec. 57: Amend effective dates of bill as follows:

1. This section and sections 1 to 38, inclusive, 41, 43 to 48, inclusive, and 56 of this act become effective upon passage and approval.

2. Sections 39, 40, 42, and 49 to 55, inclusive, of this act become effective on January 1, 2014.

Transitory Provisions (Grandfather Clauses):

NRS 281A.550(3) is proposed to be repealed and replaced in subsection 5 of NRS 281A.410 (Sec. 40 of S.B. 228) to codify all "cooling-off" provisions affecting former public officers and employees in a single section. NRS 281A.550 was originally enacted and codified as NRS 281.236 in 1993 and included the following Grandfather Clause:

"Ch. 597, Stats. 1993, the source of subsection 3 of this section, contains the following provision not included in NRS:

The provisions of subsection 3 of [NRS 281.236] do not apply to the service or employment of a public officer or employee who is serving or is employed by an agency, division or department of the executive branch of government on July 12, 1993, or was such an officer or employee before July 12, 1993, unless on or after that date, that person is appointed to serve as an officer or retained as an employee of another agency, division or department of the executive branch of government for which subsequent employment is restricted pursuant to subsection 3 of [NRS 281.236.]"

The Commission proposes to include the same or similar Grandfather Clause in S.B. 228 to ensure that the recodification of NRS 281A.550(3) as the new NRS 281A.410(5) does not negatively affect those employed on or before the original effective date of the legislation in 1993.

Further, the existing provisions of NRS 281A.550(3) govern cooling off requirements for former public officers and employees of the Executive Department of State Government. The provisions are being amended in Sec. 40 of S.B. 228 (NRS 281A.410(5)) to include former public officers and employees of local governments. Accordingly, the Commission proposes a similar Grandfather Clause for existing public officers and employees of such local governments who will be affected by this amendment as of the effective date of this amendment. (a) Appear before the State Gaming Control Board or the Nevada Gaming Commission on behalf of a person who holds a license issued pursuant to chapter 463 or 464 of NRS or who is required to register with the Nevada Gaming Commission pursuant to chapter 463 of NRS; or

(b) Be employed by such a person,

 $\rightarrow$  for 1 year after the termination of the member's service on the State Gaming Control Board or the Nevada Gaming Commission.

3. In addition to the prohibitions set forth in subsections 1 and 2, and except as otherwise provided in subsections 4 and 6, a former public officer or employee of a board, commission, department, division or other agency of the Executive Department of State Government, except a clerical employee, shall not solicit or accept employment from a business or industry whose activities are governed by regulations adopted by the board, commission, department, division or other agency for 1 year after the termination of the former public officer's or employee's service or period of employment if:

(a) The former public officer's or employee's principal duties included the formulation of policy contained in the regulations governing the business or industry;

(b) During the immediately preceding year, the former public officer or employee directly performed activities, or controlled or influenced an audit, decision, investigation or other action, which significantly affected the business or industry which might, but for this section, employ the former public officer or employee; or

(c) As a result of the former public officer's or employee's governmental service or employment, the former public officer or employee possesses knowledge of the trade secrets of a direct business competitor.

4. The provisions of subsection 3 do not apply to a former public officer who was a member of a board, commission or similar body of the State if:

(a) The former public officer is engaged in the profession, occupation or business regulated by the board, commission or similar body;

(b) The former public officer holds a license issued by the board, commission or similar body; and

(c) Holding a license issued by the board, commission or similar body is a requirement for membership on the board, commission or similar body.

5. Except as otherwise provided in subsection 6, a former public officer or employee of the State or a political subdivision, except a clerical employee, shall not solicit or accept employment from a person to whom a contract for supplies, materials, equipment





or services was awarded by the State or political subdivision, as applicable, for 1 year after the termination of the officer's or employee's service or period of employment, if:

(a) The amount of the contract exceeded \$25,000;

(b) The contract was awarded within the 12-month period immediately preceding the termination of the officer's or employee's service or period of employment; and

(c) The position held by the former public officer or employee at the time the contract was awarded allowed the former public officer or employee to affect or influence the awarding of the contract.

6. A current or former public officer or employee may request that the Commission apply the relevant facts in that person's case to the provisions of subsection 3 or 5, as applicable, and determine whether relief from the strict application of those provisions is proper. If the Commission determines that relief from the strict application of the provisions of subsection 3 or 5, as applicable, is not contrary to:

(a) The best interests of the public;

(b) The continued ethical integrity of the State Government or political subdivision, as applicable; and

(c) The provisions of this chapter,

 $\rightarrow$  it may issue an opinion to that effect and grant such relief. The opinion of the Commission in such a case is final and subject to judicial review pursuant to NRS 233B.130, except that a proceeding regarding this review must be held in closed court without admittance of persons other than those necessary to the proceeding, unless this right to confidential proceedings is waived by the current or former public officer or employee.

7. Each request for an opinion that a current or former public officer or employee submits to the Commission pursuant to subsection 6, each opinion rendered by the Commission in response to such a request and any motion, determination, evidence or record of a hearing relating to such a request are confidential unless the current or former public officer or employee who requested the opinion:

(a) Acts in contravention of the opinion, in which case the Commission may disclose the request for the opinion, the contents of the opinion and any motion, evidence or record of a hearing related thereto;

(b) Discloses the request for the opinion, the contents of the opinion or any motion, evidence or record of a hearing related thereto; or

(c) Requests the Commission to disclose the request for the opinion, the contents of the opinion, or any motion, evidence or record of a hearing related thereto.





8. A meeting or hearing that the Commission or an investigatory panel holds to receive information or evidence concerning the propriety of the conduct of a current or former public officer or employee pursuant to this section and the deliberations of the Commission and the investigatory panel on such information or evidence are not subject to the provisions of chapter 241 of NRS. 9. As used in this section, "regulation" has the meaning ascribed to it in NRS 233B.038 and also includes regulations

9. As used in this section, "regulation" has the meaning ascribed to it in NRS 233B.038 and also includes regulations adopted by a board, commission, department, division or other agency of the Executive Department of State Government that is exempted from the requirements of chapter 233B of NRS.

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